

Ohio Emergency Operations Plan

Emergency Support Functions, Tabs and Annexes

The Ohio Emergency Operations Plan (Ohio EOP) is structured on 15 Emergency Support Functions (ESF) and five Annexes that correspond to the format of the National Response Framework. Some ESFs have sub-plans called Tabs. Collectively, these plans are referred to as the Ohio EOP's "Elements". The Ohio EOP's Elements are led by one-or-more Primary or Facilitating Agencies that coordinate and report on response activity under the Element's function. Primary and Facilitating Agencies are supported by Support Agencies, which are selected based upon their legislative authorities, knowledge, resources and capabilities. The Ohio EOP is the primary mechanism through which state assistance to local governments is managed during emergencies.

Any of an Element's Primary, Facilitating or Support Agencies can function as a Lead Agency by taking the lead for and carrying out missions that are assigned to the EOP Element through the State Emergency Operations Center (State EOC). State-level assistance can include the allocation of state resources and technical assistance, and the coordination of federal, interstate, intra-state, local government and non-government agencies in response to emergency incidents.

The Ohio EOP's Elements describe the roles and responsibilities of the state, federal and other public and private agencies that are charged with carrying-out functional missions to assist local jurisdictions in response to emergency incidents. Each Primary and Support Agency has internal operational plans and procedures that detail how they will address their EOP-assigned responsibilities. Support Agencies are not required to address any emergency responsibilities that are contrary to the laws or policies that govern their organizations. Primary and Support Agencies are notified for EOC activation by the Ohio Emergency Management Agency, and the Agencies that are chosen to be activated are based on an incident's requirements for emergency response and recovery.

The Ohio Emergency Operations Plan can be accessed online at:

http://www.ema.ohio.gov/EOP_Overview.aspx

A list of agency acronyms and assignments by ESF/Annex/Tab is available within the Primary and Support Agencies by ESF, Annex and other Elements table at:

http://www.ema.ohio.gov/Documents/Ohio_EOP/EOP_Overview/D%20-%20Primary%20and%20Support%20Agencies%20-%202018.pdf

Overview of Elements of the Ohio Emergency Operations Plan

Base Plan

The Base Plan is an executive summary of Ohio Emergency Operations Plan that provides an outline of the State’s general approach to emergency management and response to emergencies and disasters.

EMERGENCY SUPPORT FUNCTIONS

ESF-1 - Transportation addresses incident-related transportation issues, including: 1. Assessing damage to, restoring, and maintaining land, air and water transportation routes during emergencies in coordination with governmental and private organizations as required, 2. Transportation of state personnel, materials, goods, and services to emergency sites, and 3. Supporting evacuation and re-entry operations. ODOT liaisons will staff the EOC and coordinate with appropriate support organizations to respond to needs in impacted jurisdictions.

The Ohio Department of Transportation (ODOT) is the Primary agency for ESF-1.

ODOT	OHNG, OEMA, OSHP, ODNR, ODRC, DAS, PUCO
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ESF-1 also includes the following sub-plans: Tab A – Aviation Support Plan, Tab B – Ohio Medical Countermeasure Transportation Plan, Tab C – Bridge Collapse Response Plan, and Tab D – Mass Evacuation Transportation Support Plan.

ESF-2 – Information Technology and Telecommunications provides support to state, county, and federal communications response efforts. ESF-2 coordinates communications assets available from state agencies, voluntary groups, the telecommunications industry, county agencies and the federal government.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-2.

Ohio EMA	OSHP, DAS, SFM, OHNG, OIT, MARCS, ODH, ODNR, PUCO, ODRC, ODOT, RACES
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ESF-2 also includes the following sub-plans: Tab A – Warning Plan, and Tab B – Cyber Incident Response Plan.

ESF-3 – Engineering and Public Works addresses engineering concerns that are not related to transportation systems. All ESF-3 support agencies might be required to report individually in response to their emergency mission assignments when activated in the Ohio EOC, the Joint Field Office or at the site of the disaster. ESF-3 agencies could respond to a wide variety of mission types to assist local jurisdictions, including damage

inspection and assessment; demolition and stabilization missions; reconnaissance; emergency repairs; temporary and permanent construction; and debris management.

The Ohio Department of Natural Resources (ODNR) is the Primary Agency for ESF-3.

ODNR	OHNG, DAS, DOC-IC, ODSA, ODOD, OEPA, Ohio WARN, ODH, Ohio EMA, OHFA, PUCO, ODOT, ODRC
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ESF-3 also includes the following sub-plans: Tab A – Debris Management Plan, Tab B – Agency Responsibilities by Debris Management Activity, and Tab C – Water Retention Incident Failure Response Plan.

ESF-4 – Firefighting agencies and departments are responsible for fire suppression in rural, urban, and wildland settings that result from naturally-occurring, technological or man-made incidents. Local jurisdictions have the responsibility of providing basic fire service protection. In disaster response, the functions and duties of the responders will mimic normal day-to-day operations with the addition of other duties.

The Ohio Department of Commerce, Division of State Fire Marshal (SFM) is the Primary Agency for ESF-4.

SFM	ODNR, Ohio EMA, OFCA, ODOT, OSDA-FS
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ESF-5 – Emergency Management is an element of the Incident Command System within the Ohio EOC, and its activities are consistent with information and planning activities addressed in the National Response Plan. ESF-5 manages the collection, processing, and analysis of information for dissemination to operational elements. It responds to the information requirements of assessment, response, and recovery personnel. It supports the identification of overall priorities for state-level emergency activities by conducting research and developing displays and briefings as directed. ESF-5 does not collect raw data in the field; but rather collects information from state and local personnel in the field, from Ohio EMA and state agency personnel, from private and volunteer organizations, and from federal personnel.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-5.

Ohio EMA	All state, federal and other public and private agencies that are charged with executing missions to assist local jurisdictions in response to, and/or recovery from incidents and events.
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ESF-6 – Mass Care addresses mass care operations that are carried out by state-level organizations responsible for sheltering, feeding, counseling, first aid, and related social services and welfare activities that are required to assist incident survivors.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-6

Ohio EMA	ODJFS, ODAge, ARC, DODD, ODSA, ODE, ODH, Ohio MHAS, Ohio VOAD, Ohio SILC, TSA
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ESF-6 also includes the following sub-plans: Tab A – Functional Needs Plan, Tab B – Ohio Emergency Repatriation Plan, and Tab C – Volunteer Management Support Plan.

ESF-7 – Resource Support and Logistics Management provides logistical and resource support to state and local entities involved in incident response and recovery operations. This support can include locating, procuring, and issuing resources, including equipment, supplies, and services required by emergency responders and by disaster victims.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-7.

Ohio EMA	DAS, OHNG, ODA, ODPS, BMV, OSHP, OHS, ODNR, ODRC, ODOT, VOAD
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ESF-7 also includes the following sub-plans: Tab A – Donations Management Support Plan and Tab B – Emergency Potable Water Procurement and Distribution Operations Plan.

ESF-8 – Public Health and Medical Services addresses public health and medical services operations. Public health issues can include: assessment and surveillance of health needs of the affected communities; provision of health related services and supplies; identification of areas where health problems could occur; testing of products for public consumption; and environmental testing.

Medical services concerns can include: logistical support for state health personnel in the field; supply and restocking of health-related equipment and supplies; testing and/or disposal of food, medicine and related products affected by the disaster; assistance in assessing potable water and wastewater/solid waste disposal issues and coordination/equipment; assessment of medical needs of the affected communities in coordination with local emergency medical personnel; provision of medical-related services and supplies that support the affected communities; and assistance and support for mass fatality and triage sites.

The Ohio Department of Health (ODH) is the Primary Agency for ESF-8.

ODH	OEMS, DODD, ARC, DAS, ODA, Ohio MHAS, OEPA, OFCA, OHNG, OHA, OMTB, SFM, OMORT
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ESF-8 also includes the following sub-plans: Tab A – Ohio Medical Countermeasure Management and Dispensing Plan, Tab B – CHEMPACK Plan, Tab C – Human Infectious Disease Incident Plan, Tab D – Acute Mass Fatalities Incident Response Plan, Tab E – Non-Acute Mass Fatalities Incident Response Plan, and Tab F – Mass Casualties and Medical Surge Plan.

ESF-9 – Search and Rescue provides guidance for and organization of state agencies that may be employed during Search and Rescue (SAR) operations. SAR operations could include, but would not be limited to the location, recovery, and extrication of victims who become lost or entrapped as the result of a major disaster or life-threatening emergency.

The Ohio Department of Natural Resources (ODNR) is the primary agency for Search and Rescue operations in Ohio.

ODNR	Ohio EMA, OHNG, ODOT, OSHP, OEPA, OHTF-1, OFCA
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ESF-10 – Oil, Gas and Hazardous Materials. In a major hazardous materials incident, an appropriate Lead Agency will facilitate and coordinate response under this plan, including the provision of a coordinated state response to hazardous materials incidents; coordination of the response of local, state, and federal agencies; assistance of local agencies in the assessment of, response to, and recovery from hazardous materials incidents; ensuring that prompt measures are taken to contain, remove, and dispose of spilled hazardous materials; and advising the public of the situation, potential dangers, and precautionary actions they should take.

The Ohio Environmental Protection Agency (OEPA) is the Primary Agency for ESF-10.

EPA	ODH, SFM , OHNG, ODA, Ohio EMA, ODC/ICL, PUCO, OSHP, ODOT, ODNR
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ESF-10 also includes the following sub-plans: Tab A – Radiological Emergency Preparedness (REP) Plan

ESF-11 Food and Agriculture addresses incident-related agriculture functions in the State of Ohio. These functions could include: assessment and surveillance of agriculture needs in impacted areas; provision of agriculture-related services and supplies; testing of products for public or animal consumption; identification of food assistance needs; identification and application of appropriate agriculture assistance programs; and obtaining and delivering emergency food supplies in coordination with USDA.

The Ohio Department of Agriculture (ODA) is the primary agency for ESF-11.

ODA	OHNG, DAS, ODH, OEPA, OSU-EXT
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ESF-11 also includes the following sub-plans: Tab A – Animal Disease Incident Plan, Tab B – Ohio National Veterinary Stockpile Plan, and Tab C – Dangerous Wild Animal Response Plan.

ESF-12 – Energy coordinates with energy utilities and related governmental and private organizations to provide incident-related information for state-level assessment, response and recovery operations related to fuel shortages, power outages, and capacity shortages that may impact Ohio jurisdictions, citizens and businesses. ESF-12 also provides information on the transportation of fuel, sources for the provision of emergency power to support immediate response operations, and the restoration of normal energy supplies to energy-impacted communities.

The Public Utilities Commission of Ohio (PUCO) is the Primary Agency for ESF-12.

PUCO	ODSA, ODOT
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ESF-13 – Law Enforcement response and recovery operations can include: maintaining law and order within legal authorities; assisting with the dissemination of alerts, warnings and notifications; coordination of law enforcement activities from local EOCs and command centers; staffing, on order, of roadblocks, traffic control points and other sites; providing evacuation/relocation support; providing communications to support agencies; supporting the relocation and temporary detention of persons confined to institutions; and maintaining and protecting logs, records, digests and reports essential to government and emergency operations.

The Ohio State Highway Patrol (OSHP) is the Primary Agency for ESF-13.

OSHP	OHNG, AGO/BCI, SFM, ODNR, OHS
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ESF-13 also includes the following sub-plans: Tab A – Ohio State Highway Patrol District Locations Map, Tab B – Corrections Facility/Prison Support Plan, Tab C – Ohio Medical Countermeasure Security Plan.

ESF-14 – Recovery and Mitigation supports local government jurisdictions in the restoration of communities damaged by disasters. This support may include the coordination of state and federal disaster assistance. Recovery efforts may include coordination with state field personnel, and interaction and cooperation with planning and information personnel and the Federal Emergency Management Agency for damage assessment and information gathering to develop disaster-specific recovery plans and to direct interaction with state and local officials for state recovery efforts. Initial coordination efforts will be conducted from the Ohio EOC. If warranted, coordination activities may continue from a FEMA Joint Field Office.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-14.

Ohio EMA	AGO, ODHE, ODAge, ODA, ODOC, DAS, ODH, ODI, ODM, Ohio MHAS, ODNR, ODOT, OEPA, OFCC, OHFA, OPWC, OREC, SHPO, OWDA
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ESF-14 also includes the following sub-plans: Tab A – Community Planning and Capacity Building Strategy, Tab B – Economic Strategy, Tab C – Health and Social Services Strategy, Tab D – Housing Strategy, and Tab E – Infrastructure Strategy.

ESF-15 – Emergency Public Information and External Affairs deploys incident-related state assets to provide accurate, coordinated, and timely information to affected populations, governments, legislators and the media.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for ESF-15.

Ohio EMA	All organizations and agencies that may be necessary for effective public information dissemination and external affairs in support of ESF-15 operations.
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ANNEXES

The Ohio EOP's 15 ESFs are supported by four Annexes. The Annexes to the Ohio EOP provide guidance and describe the functional processes and administrative requirements necessary to ensure efficient and effective implementation of Ohio EOP objectives.

The **Financial Accounting Support Annex** provides financial accounting guidance to state departments that assist communities in responding to and recovering from disasters. The intent of the Annex is to ensure that funds are provided expeditiously and that operations are conducted in accordance with established laws and policies.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for the Financial Accounting Annex.

Ohio EMA	AOS, TOS, OBM, DAS
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The **Drought Incident Response Annex** provides an effective and systematic means for the State of Ohio to assess and respond to drought conditions. The Annex defines drought as it applies to Ohio, the types of drought and the drought indicators. Ohio EMA activates the Drought Assessment Committee to coordinate drought response, monitor trends, provide reports and make recommendations on response actions.

The Ohio Emergency Management Agency (Ohio EMA) is the Primary Agency for the Drought Incident Response Annex.

Ohio EMA	ODNR, OEPA, ODH, ODA, SFM, PUCO, OSU-EXT, SCOO, USDA-FSA, USACE, NWS, OBM
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The **Terrorism Incident Response Annex** addresses activities to manage both the initial and long-term phases of domestic terrorist events or incidents. Actions are detailed within the Annex to address issues stemming from the employment of weapons of mass destruction.

OHS, OSHP	OHNG, ODA, ODH, ODNR
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The Ohio Department of Public Safety, Ohio Homeland Security (OHS) and the Ohio State Highway Patrol (OSHP) are co-Primary Agencies for the Terrorism Incident Response Annex.

The **Catastrophic Incident Response Annex** establishes the State's strategy for implementing and coordinating an accelerated, pro-active state response to in-state and out-of-state catastrophic incidents. A catastrophic incident, as defined in the National Response Framework, is 'any natural or manmade incident, including terrorism, that results in extraordinary levels of mass casualties, damage, or disruption severely affecting the

population, infrastructure, environment, economy, national morale, and/or government functions’.

Ohio EMA	All Ohio Emergency Operations Plan Primary and Support Agencies, dependent on the activation of individual Emergency Support Functions.
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The Catastrophic Incident Response Annex also includes the following sub-plans: Tab A – Improvised Nuclear Device Response Plan, and Tab B – Catastrophic Resource Management Plan.