

Ohio Emergency Operations Plan

Emergency Support Functions, Tabs and Annexes

The Ohio Emergency Operations Plan (Ohio EOP) is structured on a system of fifteen Emergency Support Functions (ESF) and four Annexes that correspond to the format of the National Response Framework (NRF). The ESF/Annex/Tab is the primary mechanism through which state assistance to local governments is managed during emergencies. ESFs, Annexes and Tabs are headed by one-or-more Primary Agencies that coordinate and report activity on missions that are carried under the ESF's/Annex's/Tab's function.

Primary Agencies are supported by a number of Support Agencies that support the function, and which are selected based upon their legislative authorities, knowledge, resources and capabilities. Some ESFs have sub-plans that take the form of Tabs and Attachments. Sub-plans to ESFs and Annexes (Tabs and Appendices) may have more or less agencies assigned to them than are listed in the parent ESF.

Any of the Primary or Support Agencies to an ESF/Annex can take the lead for carrying out a mission that are assigned to the ESF/Annex/Tab within the operations of the State Emergency Operations Center (State EOC). State assistance can include the allocation of state resources and technical assistance and the coordination of federal, interstate, intra-state, local government and non-government agencies in response to emergency events or incidents.

The Ohio EOP's ESFs, Annexes and Tabs describe the roles and responsibilities of the state, federal and other public and private agencies that are charged with carrying-out functional missions to assist local jurisdictions in response to emergency incidents. Primary and Support Agencies maintain internal operations plans and procedures that detail how they will address their EOP-related responsibilities. Support Agencies are not required or expected to address any emergency responsibilities that are contrary to the laws or policies that govern their organizations.

Primary and Support Agencies are activated and notified for EOC activation by the Ohio Emergency Management Agency (Ohio EMA), and selected agencies to be activated will be based upon the requirements for emergency response and recovery and the agencies that are activated will vary depending on those requirements.

The Ohio Emergency Operations Plan can be accessed online at:

http://www.ema.ohio.gov/EOP_Overview.aspx

A list of agency acronyms and assignments by ESF/Annex/Tab is available within the Primary and Support Agencies by ESF, Annex and other Elements table at:

http://www.ema.ohio.gov/Documents/Ohio_EOP/tab_a.pdf

Overview of Elements of the Ohio Emergency Operations Plan

(Text boxes following element descriptions list the elements’ primary and support agencies)

BASE PLAN

The Base Plan is an executive summary of Ohio Emergency Operations Plan that provides an outline of the State’s general approach to emergency management and the response to emergencies and disasters.

EMERGENCY SUPPORT FUNCTIONS (ESF)

ESF-1 - Transportation addresses emergency-related transportation issues including: 1. Assessing damage to, restoring, and maintaining land, air and water transportation routes during emergencies in coordination with governmental and private organizations as required, 2. Transportation of state personnel, materials, goods, and services to emergency sites, and 3. Supporting evacuation and re-entry operations for threatened areas. Assigned agencies coordinate with appropriate support organizations to respond to impacted communities’ needs. These needs can include damage and situational assessments; repairs to bridges, culverts and other transportation infrastructures; repair of slips and slides; debris clearance; hauling and movement of personnel, materials and goods; and support of local evaluation activities.

ESF-1 includes the following sub-plans: Tab A – Aviation Support Plan, and Tab B – Ohio Strategic National Stockpile Transportation Plan.

Department of Transportation	Adjutant General’s Department/Ohio National Guard, Ohio EMA, Ohio State Highway Patrol, Department of Natural Resources, Department of Rehabilitation and Corrections
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ESF-2 – Information Technology and Telecommunications ensures the provision of communication to support state, county, and federal communications efforts. ESF-2 coordinates with communications assets available from state agencies, voluntary groups, the telecommunications industry, county agencies and the federal government.

ESF-2 includes the following sub-plan: Tab A – Warning Plan.

Ohio Emergency Management Agency	Adjutant General’s Department, Ohio National Guard, Department of Administrative Services, Office of Information Technology, Multi-Agency Radio Communications System , Department of Commerce/Division of State Fire Marshal, Department of Natural Resources, Department of Rehabilitation and Correction, Department of Transportation, Public Utilities Commission of Ohio, Radio Amateur Civil Emergency Services, Ohio State Highway Patrol
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ESF-3 – Engineering and Public Works agencies become involved in a wide array of mission types to assist local governments in response and recovery efforts. ESF-3 missions could include damage inspection and assessment, demolition and stabilization missions,, emergency repairs, temporary and permanent construction and debris management.

ESF-3 includes the following sub-plans: Tab A – Ohio Debris Management Plan, and Tab B – Water Retention Structure Incident Response Plan.

Ohio Department of Natural Resources	Adjutant General's Department/Ohio National Guard, Department of Administrative Service, Ohio Department of Commerce, Division of Industrial Compliance, Department of Development, Department of Health, Department of Rehabilitation and Corrections, Department of Transportation, Emergency Management Agency, Ohio WARN, Environmental Protection Agency, Ohio Housing Finance Agency, Public Utilities Commission of Ohio
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ESF-4 – Firefighting agencies and departments are responsible for fire suppression in rural, urban, and wildland settings that result from naturally-occurring, technological or man-made emergency incidents. Local jurisdictions have the responsibility of providing basic fire service protection and primary emergency medical services.

ESF-4 includes the following sub-plans: Tab A – Wildfires, and Tab B – Fire Season Operation Plan.

Department of Commerce/Division of State Fire Marshal	Ohio Emergency Management Agency, Ohio Fire Chiefs’ Association, Department of Natural Resources, Department of Transportation, United States Department of Agriculture Forest Service
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ESF-5 – Emergency Management (Information and Planning) is an element of the Incident Command System within the State EOC and is consistent with information and planning activities addressed in the NRF. ESF-5 responds to incident assessment, response and recovery information requirements by managing the collection, processing, analysis and dissemination of information to operational elements. ESF-5 supports the identification of overall priorities for state-level emergency activities by conducting research and developing displays and briefings as directed by the Executive Director of Ohio EMA.

Ohio Emergency Management Agency	All state agencies, as activated.
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ESF-6 – Mass Care addresses, coordinates and reports on the emergency mass care activities of state-level organizations responsible for supporting local sheltering, feeding, counseling, providing first aid, and related social services and welfare operations. The primary and support organizations of ESF-6 work as a team in the State EOC and at incident sites to address emergency mass care needs.

ESF-6 includes the following sub-plans: Tab A – Functional Needs Plan; Tab B – State of Ohio Emergency Repatriation Plan.

Ohio Emergency Management Agency	American Red Cross, Department of Aging, Ohio Development Services Agency, Department of Education, Department of Health, Department of Job and Family Services, Department of Mental Health and Addiction Services, Department of Developmental Disabilities, State Independent Living Council, The Salvation Army, Ohio Alliance of Information and Referral Services/211 Call Centers, Ohio Voluntary Organizations Active in Disasters
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ESF-7 – Resource Support and Logistics Management provides logistical and resource support to state and local entities involved in emergency response and recovery. This support includes locating, procuring, and issuing resources including equipment, supplies, and services required by emergency responders and incident survivors.

ESF-7. ESF-7 includes the following sub-plan: Tab A – Catastrophic Resources Management Plan.

Ohio Emergency Management Agency	Department of Administrative Services, Adjutant General's Department, Ohio National Guard, Department of Agriculture, American Red Cross, State Highway Patrol, Department of Natural Resources, Department of Rehabilitation and Corrections, Department of Transportation, Voluntary Organizations Active in Disasters
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ESF-8 – Public Health and Medical Services addresses incident-related public health and medical services. **Public Health** concerns can include: assessment and surveillance of health needs of the affected communities, provision of health related services and supplies, identification of areas where health problems could occur, testing of products for public consumption, and environmental testing.

Medical Services concerns can include: logistical support for state health personnel in the field; supply and restocking of health-related equipment and supplies; testing and/or disposal of food, medicine and related products affected by the disaster; assistance in assessing potable water and wastewater/solid waste disposal issues; assessment of medical needs of the affected communities in coordination with local emergency medical personnel; provision of medical-related services and supplies that support the affected communities; and assistance and support for mass fatality and triage sites.

ESF-8 includes the following sub-plans: Tab A – Ohio Strategic National Stockpile Plan, Tab B – CHEMPACK Plan, Tab C – Human Infectious Disease Incident Response Plan, Tab D – Acute Mass Fatalities Incident Response Plan, Tab E – Non-Acute Mass Fatalities Incident Response Plan, and Tab F – Mass Casualties Incident Response Plan.

Ohio Department of Health	American Red Cross, Adjutant General’s Department, Ohio National Guard, Department of Administrative Services, Department of Agriculture, Department of Commerce, Division of State Fire Marshal, Department of Mental Health and Addiction Services, Options for Ohioans with Disabilities, Division of Emergency Medical Services, Environmental Protection Agency, Ohio Funeral Directors Association, Disaster Mortuary Operational Response Team, Medical Transportation Board
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ESF-9 – Search and Rescue provides for the guidance and organization of state agencies that are employed during Search and Rescue (SAR) operations. SAR operations include, but are not limited to, the location, recovery, and extrication of victims who become lost or entrapped as the result of a disaster.

Department of Natural Resources	Adjutant General’s Department, Adjutant General’s Department, Ohio National Guard, Department of Transportation, Ohio Emergency Management Agency, Environmental Protection Agency, Ohio State Highway Patrol, Ohio Task Force One
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ESF-10 – Hazardous Materials and Weapons of Mass Destruction responds to hazardous materials incidents, where their responsibilities can include providing a coordinated state response in accordance with the incident command system to hazardous materials incidents; coordinating of the response of local, state, and federal agencies; assisting local agencies in the assessment of, response to, and recovery from hazardous materials incidents; ensuring that prompt measures are taken to contain, remove, and dispose of spilled hazardous materials; and advising the public, in concert with local agencies, of the situation, potential dangers, and precautionary actions they should take.

Environmental Protection Agency	Department of Health, Department of Commerce, Division of State Fire Marshal, Ohio Emergency Management Agency, Adjutant General's Department, Ohio National Guard, Department of Commerce/Division of Industrial Compliance and Labor, Department of Agriculture, Public Utilities Commission of Ohio, Ohio State Highway Patrol, Department of Transportation, Department of Natural Resources
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ESF-11 Food and Agriculture addresses concerns regarding agriculture functions in the State of Ohio during disasters, including: assessment and surveillance of agriculture needs of affected areas; provision of agriculture related services and supplies; testing of products for public consumption; identification of food assistance needs; identification; responding to and controlling animal disease incidents; the application of appropriate agriculture assistance programs; and obtaining and delivering emergency food supplies in coordination with USDA.

ESF-11 includes the following sub-plans: Tab A – Animal Disease Incident Annex, and Tab B – National Veterinary Stockpile Plan.

Ohio Department of Agriculture	Adjutant General’s Department, Ohio National Guard, Department of Administrative Services, Department of Health, Environmental Protection Agency, State University Farm Extension Service
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ESF-12 – Energy coordinates with energy utilities and related governmental and private organizations to provide information for state-level assessment, response and recovery operations related to fuel shortages, power outages, and capacity shortages that may impact Ohio citizens during disasters. The ESF-12 Team also provides information available on the transportation of fuel, sources for the provision of emergency power to support immediate response operations and the restoration of normal energy supplies to energy-affected communities.

Public Utilities Commission of Ohio	Ohio Development Services Agency, Department of Transportation, Ohio Emergency Management Agency
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ESF-13 – Law Enforcement response and recovery activities can include the following: maintaining law and order within legal authority; assisting with the dissemination of alerts, warnings and notifications; coordination of law enforcement activities from local EOCs and command centers as needed to manage resources and personnel; staffing, on order, of roadblocks, traffic control points and other sites; providing evacuation/relocation support; providing communications to support agencies; supporting the relocation and temporary detention of persons confined to institutions; and maintaining and protecting logs, records, digests and reports essential to government and emergency operations.

ESF-13 includes the following sub-plan: Tab A Corrections Facility/Prison Support Plan

Ohio State Highway Patrol	Adjutant General’s Department/Ohio National Guard, Attorney General’s Office/Bureau of Criminal Investigation, Department of Commerce/Division of State Fire Marshal, Department of Natural Resources, Ohio Homeland Security
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ESF-14 – Recovery and Mitigation supports local government jurisdictions in the restoration of communities that are damaged by disasters by coordinating state- and federal-level disaster assistance. Recovery efforts can include coordination with state field personnel, and interaction and cooperation with planning and information (ESF #5) personnel and the Federal Emergency Management Agency (FEMA) for damage assessment and information gathering in order to develop disaster-specific recovery plans and to direct recovery efforts. Initial coordination efforts are conducted from the Ohio EOC, and if warranted, coordination activities may continue from a joint State/FEMA Field Office.

Ohio Emergency Management Agency	Adjutant General’s Department/Ohio National Guard, Attorney General’s Office, Department of Aging, Ohio Development Services Agency, Department of Insurance, Department of Job and Family Services, Department of Mental Health and Addiction Services, Department of Transportation, Environmental Protection Agency, Ohio Historic Preservation Office, American Red Cross, Department of Veteran’s Services, Department of Health, Department of Natural Resources, Ohio Housing Finance Agency, Ohio Treasurer of State, Department of Education, Public Works Commission, Ohio Facilities Construction Commission, Ohio Voluntary Organizations Active in Disaster, Ohio Water Development Authority, Natural Resource Conservation Service, U.S. Department of Housing and Urban Development, U.S. Department of Agriculture – Rural Development
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ESF-15 – Emergency Public Information and External Affairs Communication ensures that sufficient state assets are deployed during incidents of a major disaster, emergency or statewide incident of significance to provide accurate, coordinated, and timely information to affected populations, governments, legislators and the media.

Ohio Emergency Management Agency	All agencies, as activated.
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ANNEXES

The **Financial Management Support Annex** provides financial management guidance to state agencies that assist communities in responding to and recovering from disasters. The intent of the Annex is to ensure that monetary support is provided expeditiously and that financial operations are conducted in accordance with established laws and policies.

Ohio Emergency Management Agency	Auditor of State, Office of Budget and Management, Department of Development, Environmental Protection Agency, Department of Agriculture, Department of Health, Department of Insurance, Department of Job and Family Services, Department of Natural Resources, Department of Taxation, Treasurer of State, Department of Transportation, Attorney Generals’ Office/Consumer Protection Division
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The **Drought Incident Annex** provides an effective and systematic means for the State of Ohio to assess and respond to drought conditions. The Annex defines drought as it applies to Ohio, describes drought types and indicators, and defines agency roles for carrying out missions to alleviate and/or respond to drought impacts. Ohio EMA activates the Drought Assessment Committee to coordinate drought response, monitor trends, provide reports and make recommendations on response actions.

Ohio Emergency Management Agency	Office of Budget and Management, Department of Natural Resources, Environmental Protection Agency, Department of Health, Department of Agriculture, Department of Commerce/Division of State Fire Marshal, Public Utilities Commission of Ohio, Ohio State University – Extension Office, State of Ohio Climatologist, U.S. Department of Agriculture – Farm Service Agency, U.S. Army Corps of Engineers, National Weather Service
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The **Terrorism Incident Annex** addresses the directives of the Homeland Security Presidential Directive - 8 and the Presidential Decision Directive 39 (PDD - 39) that direct that specific efforts be made to reduce the overall vulnerability of the U.S. to acts of terrorism. These efforts include actions necessary to enhance the ability to manage both initial and long-term phases of response to terrorist events or incidents. Additional actions are detailed within the Annex to address issues stemming from the employment of weapons of mass destruction.

Ohio Homeland Security, Ohio State Highway Patrol	Ohio Adjutant General’s Department – Ohio National Guard, Office of the Attorney General, Department of Administrative Services, Department of Agriculture, Department of Commerce/Division of State Fire Marshal, Ohio Emergency Management Agency, Environmental Protection Agency, Department of Health, Department of Natural Resources, Ohio Emergency Medical Services, Public Utilities Commission of Ohio, Department of Rehabilitation and Corrections, Department of Transportation
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The **Catastrophic Incident Response Annex** establishes the State’s strategy for implementing and coordinating an accelerated, pro-active state response to in-state and out-of-state catastrophic incidents. A catastrophic incident, as defined in the National Response Framework, is ‘any natural or manmade incident that results in extraordinary levels of mass casualties, damage, or disruption severely affecting the population, infrastructure, environment, economy, national morale, and/or government functions’.

The Catastrophic Incident Response Annex includes one sub-plan: the Improvised Nuclear Device Plan.

Ohio Emergency Management Agency	All State Agencies, as activated.
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