

STATE OF OHIO EMERGENCY OPERATIONS PLAN



EMERGENCY SUPPORT FUNCTION #1 TRANSPORTATION

COORDINATING AGENCIES

Ohio Department of Transportation
Ohio Emergency Management Agency

PRIMARY AGENCY

Ohio Department of Transportation

**OHIO EMERGENCY OPERATIONS PLAN
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TRANSPORTATION

COORDINATING

AGENCIES: Ohio Department of Transportation (ODOT)
Ohio Emergency Management Agency (Ohio EMA)

PRIMARY AGENCY: Ohio Department of Transportation (ODOT)

SUPPORT AGENCIES: Adjutant General's Department, Ohio National Guard (OHNG)
Ohio Emergency Management Agency (Ohio EMA)
Ohio State Highway Patrol (OSHP)
Ohio Department of Natural Resources (ODNR)
Ohio Department of Rehabilitation and Corrections (ODRC)
Ohio Department of Administrative Services (DAS)
Public Utility Commission of Ohio (PUCO)

I. INTRODUCTION

A. Purpose

1. For transportation-related functions in the State of Ohio during emergencies and disasters, this plan addresses:
 - a. Assessing damage to, restoring, and maintaining land, air and water transportation routes in coordination with governmental and private organizations.
 - b. Transporting state personnel, materials, goods, and services to and from incident sites.
 - c. Supporting evacuation and reentry operations.

II. SITUATION

- A. The hazards that affect Ohio could damage transportation infrastructure, could negatively impact the movement of emergency personnel, and could delay the delivery of vital resources.

- B. Disaster-related impacts could require the transportation of resources to impacted area(s) to supplement or replace local resources.
- C. The majority of evacuation operations will be conducted by local response organizations, but if necessary, State-level resources could be used to assist.
- D. Most State-level transportation resources cannot be employed off of the state highway system without a Governor's declaration of emergency.
- E. Because transportation routes could be blocked by traffic, debris and/or damage, transportation-related emergency responses could be delayed or disrupted.

III. ASSUMPTIONS

- A. Repairs to damaged transportation systems will be prioritized based upon their potential benefit to impacted citizens and jurisdictions.
- B. If local transportation systems are damaged, the repair of state access routes might improve traffic flow and emergency response.
- C. If needed, the State of Ohio will access federal transportation response resources via the National Response Framework (NRF).

IV. CONCEPT OF OPERATIONS

A. Overview

1. ODOT and Ohio EMA are the Coordinating Agencies for ESF-1
2. ODOT is the Primary Agency for ESF-1.
3. The Primary and Support Agencies to this plan will coordinate with appropriate local and state agencies and organizations to address transportation related needs of impacted jurisdictions, including:
 - a. Damage assessment of repair of transportation infrastructure assets.
 - b. Technical assistance to local governments.
 - c. Materiel transportation and hauling.
 - d. Repair of damage to roadways, bridges and culverts.
 - e. Clearance of debris from transportation routes.

- f. Acquiring equipment and materials through existing contracts.
 - g. Coordinating with railroads, airports, port authorities and related transportation providers/facilitators.
 - h. Supporting local evacuation activities.
4. Special Permits or Waivers of State and Federal Requirements during Emergencies
- a. Public Utilities Commission of Ohio
 - i. The Public Utilities Commission of Ohio (PUCO) will, as necessary, in accordance with the Ohio Revised Code (4923.02 – B), facilitate the granting of temporary exemptions or waivers, from some or all appropriate safety regulations for motor carriers operating in intrastate commerce.
 - ii. Temporary exemptions may be issued when the governor declares an emergency, and/or when the PUCO chairperson or the chairperson’s designee, usually the PUCO Transportation Department director, has declared a transportation-specific emergency. A “transportation-specific emergency” has been interpreted by the PUCO to be situations in which an emergency requires the immediate transportation of supplies and/or people to provide assistance in emergency relief operations following a severe storm or natural disaster. The PUCO issues temporary exemptions, or waivers, limited to the hours of service regulations. More temporary exemptions from the safety regulations can be issued when a need is justified.
 - b. Federal Motor Carrier Safety Administration
 - i. The Federal Motor Carrier Safety Administration (FMCSA), may provide motor carriers operating in interstate commerce temporary relief from certain safety regulations during a regional or local emergency (49 CFR 390.23).
 - ii. Regional emergencies are declared by the President of the United States, the governor of a state, their authorized representatives having authority, or the FMCSA Ohio Field Administrator.
 - iii. FMCSA temporary exemptions shall not exceed the duration of a motor carrier’s or a driver’s direct assistance in providing emergency relief, or 30 days from the date of the initial declaration of the emergency or the exemption from the regulations by the FMCSA Ohio Filed Administrator, whichever is less.

c. Drivers of Utility Service Vehicles

- i. Utility company drivers are not required to comply with hours of service regulations and are permanently exempt from these requirements (49 CFR 395.1). This regulation defines a utility service vehicle as "any commercial motor vehicle used in the furtherance of repairing, maintaining, or operating any structures or any other physical facility necessary for the delivery of public utility services, including the furnishing of electric, gas, water, sanitary sewer, telephone, and telephone cable or community antenna service."
- ii. Since the state of Ohio adopts the federal regulations under ORC 4923.04, the hours of service exemption also applies to intrastate drivers of utility service vehicles as well as interstate drivers. As such, there is no need for utility companies to request a temporary exemption from the PUCO during power outages since they do not have to comply with the hours of service requirements at any time.

d. Permit and Waiver Considerations

- i. PUCO and FMCSA can issue special permits and waivers to intrastate motor carriers.
- ii. Motor carrier industry or motor carrier trade associations can request special permits or waivers.
- iii. If granted, the motor carrier industry that requests a temporary exemption will receive a special permit and/or waiver.
- iv. Statutory and/or regulatory authority is granted under ORC 4923.02(B) for the PUCO, and under 49 CFR 390.23 for the FMCSA.
- v. A Governor's Proclamation is not required in all circumstances. The PUCO chairman or the chairman's designee can, in some circumstances, issue a temporary waiver.
- vi. Special permit/waiver can be issued upon request or under a governor's proclamation from another state with the involvement of the FMCSA in response to a regional emergency.
- vii. There is no fee associated with the request of the granting of a temporary exemption, permit or waiver.
- viii. The PUCO maintains a distribution list for motor carriers and motor carrier trade associations to distribute or disseminate the temporary exemptions.

B. Relationships between Levels of Government

1. Federal

- a. Coordination with Federal ESF-1 agencies will occur in the State EOC, at incident sites, and/or in a Joint Field Office (JFO).
- b. Federal ESF-1 agencies will support state assessment, response, and recovery activities and will respond to State EOC-generated mission requests, either through FEMA's Action Request Form (ARF) process, or by facilitating and/or supporting Ohio's EMAC-based resource requests.

2. State

- a. ESF-1 agencies will maintain a working relationship throughout incident response and recovery operations to ensure that transportation-related needs are identified, assessed, prioritized and addressed.
- b. Requests for ESF-1 resources from local officials to local ESF-1 agency personnel will be approved by State EOC ESF-1 personnel before action is taken.

3. Local

- a. Local-level requests for State-level ESF-1 transportation resources and services will be generated and managed by local EMAs/EOCs through the State EOC.

4. The chart below, provides an overview of the coordination between response agencies at the state, federal and local levels. Asterisks indicate that there is no comparable agency/organization at this jurisdictional level.

Local Agencies	State ESF-1 Agencies	Federal ESF-1 Agencies
Local/County Engineers and Street Departments	Ohio Department of Transportation	Department of Transportation
*	Adjutant General's Department, Ohio National Guard	Department of Defense
*	*	Department of Homeland Security
*	Ohio Department of Natural Resources	Department of the Interior
*	Ohio State Highway Patrol	Department of Justice
*	*	Department of State

*	*	Department of Commerce
*	Ohio Department of Administrative Services	General Services Administration
*	*	Department of Agriculture
*	Public Utilities Commission of Ohio	*
Local Post Offices	*	U.S. Postal Service
Local EMAs	Ohio Emergency Management Agency	*
Local Prisons and Correctional Institutions	Ohio Department of Rehabilitation and Correction	Department of Justice

V. ORGANIZATION AND ASSIGNMENTS OF RESPONSIBILITY

A. Organization

1. The Ohio Department of Transportation and the Ohio Emergency Management Agency are the Coordinating Agencies for ESF-1, and will be responsible for working this ESF's Support Agencies to ensure that there is a seamless integration of, and transition between preparedness, response, and recovery activities. The Coordinating Agencies' primary responsibility will be to focus on engaging Support Agencies in pre-incident planning and coordination opportunities.
2. The Ohio Department of Transportation is the Primary Agency for ESF-1, and will take the lead in coordinating and reporting on ESF-1-related missions and actions.
3. ESF-1 agencies will be activated through the State EOC for assessment, response, and recovery operations based on the needs of the emergency. Primary and Support Agencies for the state transportation function will coordinate with each other to ensure the most effective use of personnel and equipment, to avoid redundant activities and to cooperate on emergency transportation missions.
4. The following assignments of responsibility will be carried out based on the resource availability.

B. Assignments of Responsibility

1. Ohio Department of Transportation (ODOT)

- a. Coordinate with damage assessment teams to determine the types of damage to, and repairs needed for, transportation infrastructure and systems.
- b. Coordinate with ESF-1 Support Agencies to develop and prioritize ESF-1 missions.
- c. Maintain awareness of state-owned transportation assets and equipment that may require movement to ensure timely execution of missions.
- d. Provide alerts to and receive information from impacted ODOT Districts and Divisions and provide on-going internal communications and coordination.
- e. Take the lead in reporting and briefing on ESF-1 missions and activities and the status of transportation routes, assets and systems.
- f. Support the transportation of state emergency personnel and goods and the provision of services to disaster sites.
- g. Assist in the establishment of State Transportation Staging Areas.
- h. Coordinate with and support Port Authorities, the Ohio Rail Commission, airports, bus companies and other public and private transportation providers during incidents.
- i. Assist with permit processing and the waiving of permit fees.
- j. Procure equipment and services from private contractors as needed.
- k. Coordinate with and assist local transportation organizations and authorities regarding emergency repairs to transportation infrastructure and systems.
- l. Assist Support Agencies with emergency transportation response and recovery missions by providing fuel and maintenance for State-owned vehicles.
- m. Provide aviation support and coordination through the Division of Aviation.
(Refer to Tab #1 Aviation Support Plan)

2. Adjutant General's Department, Ohio National Guard (OHNG)
 - a. When a Governor's Declaration of Emergency has been issued, and as resources are required and available, provide general and unique engineering services such as roadway debris removal and hauling, emergency road repairs, emergency erosion control and demolitions.
 - b. As required and as resources are available, provide air and ground transportation assets.
 - c. As required and as resources are available, provide assistance for the temporary repair of critical transportation infrastructure.
 - d. As required and as resources are available, assist in the evacuation of residents and resources from disaster areas.
 - e. As required and as resources are available, support assessment of damage to transportation infrastructure.
3. Ohio Emergency Management Agency (Ohio EMA)
 - a. Coordinate and facilitate requests for and the processing of Governor's Proclamations.
 - b. Coordinate with local EMA Directors to ensure that State ESF-1 agencies and their personnel are able to work with appropriate local officials and technicians on local mission assignments.
4. Ohio Department of Natural Resources (ODNR)
 - a. Coordinate with the U.S. Coast Guard and the U.S. Army Corps of Engineers for transportation assistance on the Ohio River, Lake Erie, and inland waterways.
 - b. Provide assistance for the removal of debris from transportation routes to facilitate movement and emergency access. (Refer to ESF-3 for additional debris management information.)
5. Ohio State Highway Patrol (OSHP)
 - a. Provide traffic control, enforcement and related services on state highways and other traffic routes during emergencies.
 - b. Coordinate with ODOT in developing and implementing emergency traffic control measures.

- c. Provide State-level coordination and support for local law enforcement traffic control efforts during emergencies.
 - d. Assist local authorities in emergency evacuation relocation and reentry operations.
 - e. Support the assessment of damage to transportation infrastructure.
6. Ohio Department of Rehabilitation and Corrections (ODRC)
- a. As required, and as resources are available, provide transportation equipment and personnel to assist in the transportation of equipment and supplies.
7. Ohio Department of Administrative Services (DAS)
- a. Assist in procurement of needed goods and services from private contractors by identifying sources both on and off state term contract.
 - b. Coordinate with primary agency on the tracking of state-owned equipment and assets to facilitate mission completion.
 - c. Approve emergency suspension of purchasing and contracting requirements as defined in Section 125.02 - 125.11 of the Ohio Revised Code.
 - d. Identify state-owned buildings and/or facilities that may be suitable for use as State Transportation Staging Areas.
8. Public Utilities Commission of Ohio (PUCO)
- a. Work with ESF-1 support agencies to determine the need for special permits, waivers or temporary exemptions, from some or all appropriate safety regulations, for motor carriers that are operating in intrastate commerce in response to an emergency or natural disaster.
 - b. Facilitate the granting of special permits, waivers or temporary exemptions, from some or all appropriate safety regulations for motor carriers that are operating in intrastate commerce in response to an emergency or natural disaster.

VI. RESOURCE REQUIREMENTS

- A. ESF-1 Agencies will maintain agency-level Standard Operating Procedures that address their ESF-1 Assignments of Responsibility.

- B. ESF-1 Agencies will maintain Resource Listings that document the equipment, supplies, and services available to and from them during emergencies.