



# System of Plans Concept

A jurisdiction's emergency response plan isn't just the EOP – the plans that are maintained by the jurisdiction, by support agencies, and by other entities can be viewed as a whole as a 'system of plans'.



# System of Plans

- The System of Plans is not housed “under the same cover”.
- The System of Plans is not developed and maintained by the same agency.
- With cooperation and communication between agencies, the plans can function together and be interoperable.



# System of Plans

The key to building an effective “System of Plans” is employing an integrated planning system.

Integrated planning:

- Involves all stakeholders in the plan development process
- Involves interactive work among agencies and among different levels of government



# Types of Plans

- Strategic plans set the context and expectations by identifying policy objectives and long-term solutions.
- ↓
- Response Plans describe situations that will be addressed, response operations and assignments of responsibility.
- ↓
- Operational plans describe roles and responsibilities, tasks, and procedures for carrying-out actions required during emergencies.
- ↓
- Tactical plans focus on managing personnel, equipment, and resources that play a direct role in an incident response.



# PLANS. PLANS, PLANS

Emergency Operations Plans  
Agency-based Operational Plans  
Strategic Plans  
Tactical Plans  
Recovery Plans  
Mitigation Plans  
Incident Action Plans  
Response Plans  
Etc.



# Planning Horizons

Higher

Uncertainty

Lower

Strategic  
Plans

Concept  
Plans

Concept  
Plan

Incident  
Action  
Plan

Years

Time Horizon

Hours



# Integrating Emergency Planning

## *Horizontal Integration:*

- Fosters cooperation between response operations and support operations.
- Improves teamwork among mutual aid partners.
- Integrates operations across a jurisdiction.
- Integration ensures a jurisdiction's set of plans supports its neighboring or partner jurisdictions' similar sets of plans.





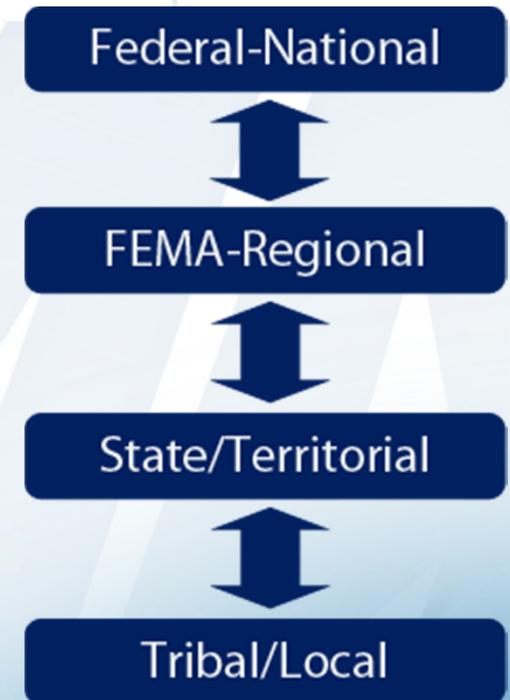
# Integrating Emergency Planning

## *Vertical Integration:*

- Promotes complementary goals and strategies
- Reduces fragmentation
- Ensures a common focus

The foundation for operational response is at the local level.

Support from State, Regional, and Federal entities is layered onto the tribal/local activities.





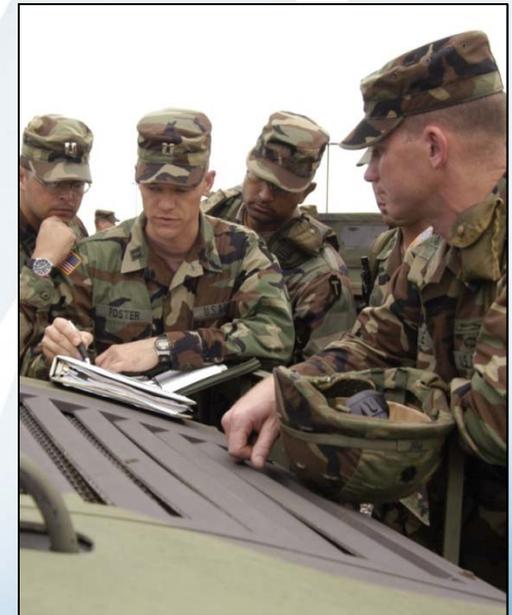
# Plan Integration Is Critical

Why is the integration/cooperation of all emergency response-related plans a critical factor in emergency management?



# Benefits of Integration

- Alignment of government with NGOs
- Information dissemination
- Planning documents
- Resource management
- Integration of mission areas
- Critical Infrastructure/Key Resources (CIKR) protection
- Promotion of best practices and lessons learned

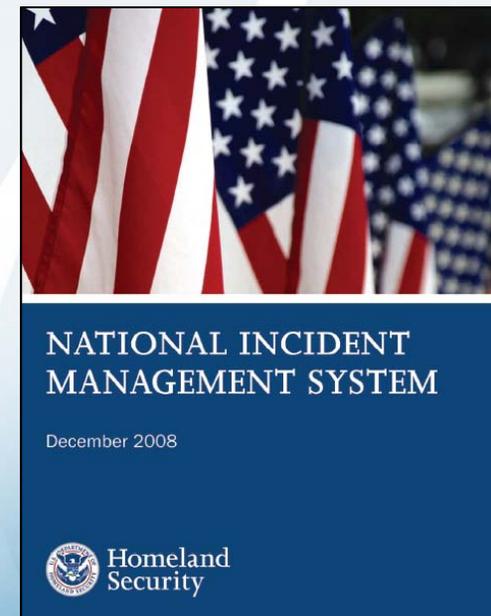




# National Incident Management System

A consistent, standard nationwide framework that includes:

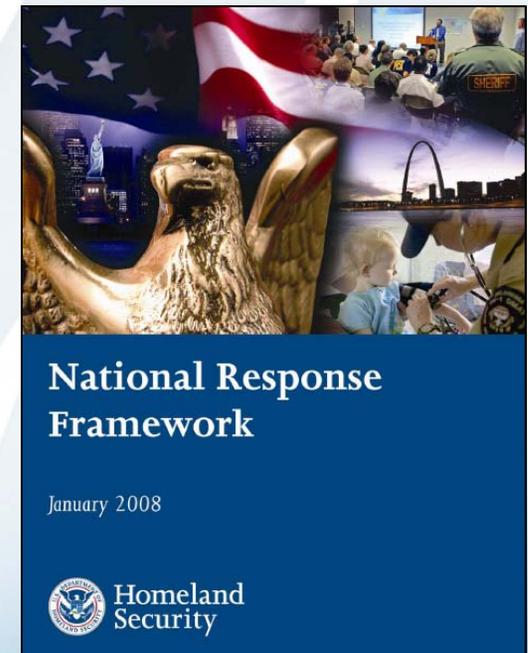
- Standardized ICS-based command structures
- Preparedness activities, equipment acquisitions, and personnel qualifications and certification standards
- Resource management
- Communications and information management
- Ongoing management and maintenance





# National Response Framework (NRF)

- Uses the NIMS ICS structure
- Integrates all agencies into a seamless system
- Uses a public information system
- Identifies all resources based on established standards
- Ensures all personnel are properly trained for job performance
- Ensures interoperability and redundancy of communications





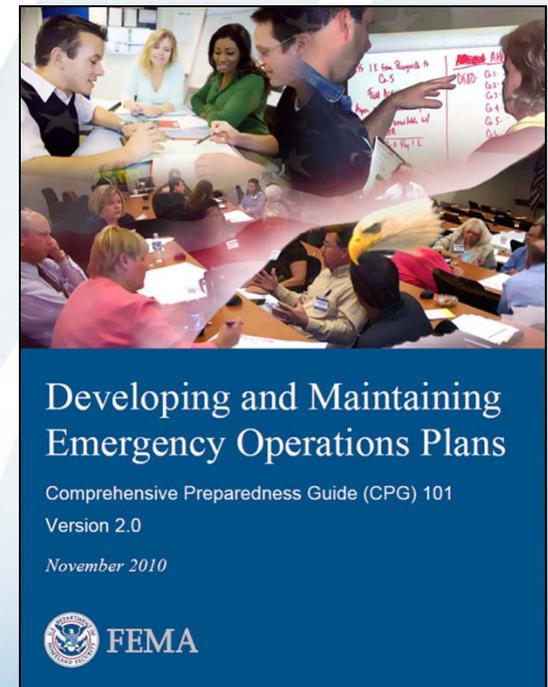
# Comprehensive Preparedness Guide 101

Provides Guidelines for:

- All-hazard, all-threat EOPs
- Planning and response fundamentals
- Integrated, coordinated, and synchronized EOPs

Addresses:

- Prevention, protection, preparedness, response, and recovery mission areas
- Changed reality of the emergency planning environment





# Developing and Maintaining Local Emergency Operations Plans

## Plan Development Tools



# Planning Tools and Guidance

State of Ohio Plans Branch Website – The  
One-Stop Shop for Local Plan Development  
Guidance

<http://www.ema.ohio.gov/PlansBranch.aspx>



## ORC & OAC

- The Ohio Revised Code requires local emergency management agencies within the state to develop and maintain an Emergency Operations Plan (EOP) (ORC 5502.26, .27. and .271).
- The Ohio Administrative Code, Rule 4501:3-6-01, requires each EMA to annually review and update its EOP.



A job is easier to do and the product will be better if you use the proper tools to build it.





# Ohio's Plan Development Guidance

- Supplements the guidance found in FEMA's CPG- 101 (Comprehensive Planning Guide)
- Discusses how an Ohio County's EOP should be developed and evaluated
- Use both the federal and state guidance for plans development and maintenance
- Both are on-line and updated as needed

[http://www.ema.ohio.gov/Documents/pdfs/plan\\_development\\_review\\_guidance.pdf](http://www.ema.ohio.gov/Documents/pdfs/plan_development_review_guidance.pdf)



# Plan Development Guidance

- Chapter One of the Ohio guidance gives an overview of the planning process.
- Provides local planners with guidance on how to develop and format their EOP.
- Includes a hyperlinked reference section to obtain additional planning information.

[http://www.ema.ohio.gov/Documents/pdfs/plan\\_development\\_review\\_guidance.pdf](http://www.ema.ohio.gov/Documents/pdfs/plan_development_review_guidance.pdf)



# Plan Development Guidance

- Chapter Two of the Guidance contains a comprehensive checklist of essential planning elements, some unique to Ohio programs.
- The Checklist is a “working document” that the local planning team should use to develop a new plan or to evaluate an existing plan.
- It defines “Suggested” and “Recommended” planning elements that should be addressed by each emergency response program.



# Plan Development and Review Guidance Checklist

- Used as a guide for what needs to be in your emergency operations plan
- Works with all plan formats
- Used in the annual review process
- Used to confirm that proper planning elements have been addressed
- The Checklist indicates what work remains to be addressed



We will use the checklist in an exercise later to evaluate an element of an Emergency Operations Plan.



# Plan Development Tools

- Comprehensive Planning Guide (CPG) 101: Developing and Maintaining Emergency Operations Plans  
<http://www.fema.gov/about/divisions/cpg.shtm>
- State and Local Guide (SLG) 101: Guide for All-Hazard Emergency Operations Planning – 1996 (Previous federal guidance that is worth looking at)  
[www.fema.gov/pdf/plan/slg101.pdf](http://www.fema.gov/pdf/plan/slg101.pdf)
- Debris Management Planning Guidance  
[http://ema.ohio.gov/Recovery\\_DebrisInfo.aspx](http://ema.ohio.gov/Recovery_DebrisInfo.aspx)
- Damage Assessment/Recovery Assistance Toolbox  
[http://ema.ohio.gov/Recovery\\_DAToolbox.aspx](http://ema.ohio.gov/Recovery_DAToolbox.aspx)
- Local Plan Development Assistance  
<http://ema.ohio.gov/PlansBranch.aspx>
- Plan Development and Review Guidance for local Emergency Operations Plans  
[http://www.ema.ohio.gov/Documents/pdfs/plan\\_development\\_review\\_guidance.pdf](http://www.ema.ohio.gov/Documents/pdfs/plan_development_review_guidance.pdf)



# Primary Planning Tools

- DHS National Planning Scenarios  
[http://www.fema.gov/txt/media/factsheets/2009/npd\\_natl\\_plan\\_scenario.txt](http://www.fema.gov/txt/media/factsheets/2009/npd_natl_plan_scenario.txt)
- DHS Target Capabilities List  
<https://www.llis.dhs.gov/docdetails/details.do?contentID=26724>
- State of Ohio Emergency Operations Plan (current plan)  
[http://www.ema.ohio.gov/EOP\\_Overview.aspx](http://www.ema.ohio.gov/EOP_Overview.aspx)
- Strategic National Stockpile/TAR  
<http://www.ema.ohio.gov/SNSGuidance.aspx>
- National Response Framework  
<http://www.fema.gov/emergency/nrf/>



## Primary Planning Tools (cont.)

- Ohio EMA Website – Guidance (Links to OH-235 course, etc.)  
<http://www.ema.ohio.gov/>
- Lessons Learned Information Sharing <https://www.llis.dhs.gov/>  
(National network of Lessons Learned and Best Practices for emergency response providers and homeland security professionals)
- Ohio's NIMS Implementation Guidance  
<http://www.ema.ohio.gov/NimsGuidance.aspx>
- EOP NIMS Compliance  
(Integrating the National Incident Management System into Local and Tribal Emergency Operations Plans and Standard Operating Procedures  
(See checklists on pp. 3 and 12)  
[http://ema.ohio.gov/Documents/pdfs/NIMS/Integrating\\_NIMS\\_into\\_LOCAL\\_EOP.pdf](http://ema.ohio.gov/Documents/pdfs/NIMS/Integrating_NIMS_into_LOCAL_EOP.pdf)



After a break, we'll talk about  
"Courses of Action" during our  
working lunch.