System of Plans Concept

A jurisdiction’s emergency response plan isn’t just the EOP – the plans that are maintained by the jurisdiction, by support agencies, and by other entities can be viewed as a whole as a ‘system of plans’.
System of Plans

- The System of Plans is not housed “under the same cover”.
- The System of Plans is not developed and maintained by the same agency.
- With cooperation and communication between agencies, the plans can function together and be interoperable.
System of Plans

The key to building an effective “System of Plans” is employing an integrated planning system.

Integrated planning:

• Involves all stakeholders in the plan development process

• Involves interactive work among agencies and among different levels of government
Types of Plans

• Strategic plans set the context and expectations by identifying policy objectives and long-term solutions.

• Response Plans describe situations that will be addressed, response operations and assignments of responsibility.

• Operational plans describe roles and responsibilities, tasks, and procedures for carrying-out actions required during emergencies.

• Tactical plans focus on managing personnel, equipment, and resources that play a direct role in an incident response.
Emergency Operations Plans
Agency-based Operational Plans
Strategic Plans
Tactical Plans
Recovery Plans
Mitigation Plans
Incident Action Plans
Response Plans
Etc.
Planning Horizons

Higher

Uncertainty

Lower

Strategic Plans

Concept Plans

Incident Action Plan

Years

Time Horizon

Hours

Ohio Department of Public Safety

EMA Accredited
Public Safety, Public Trust

EMA
Integrating Emergency Planning

**Horizontal Integration:**

- Fosters cooperation between response operations and support operations.
- Improves teamwork among mutual aid partners.
- Integrates operations across a jurisdiction.
- Integration ensures a jurisdiction’s set of plans supports its neighboring or partner jurisdictions’ similar sets of plans.
Integrating Emergency Planning

*Vertical Integration:*
- Promotes complementary goals and strategies
- Reduces fragmentation
- Ensures a common focus

The foundation for operational response is at the **local** level.

Support from State, Regional, and Federal entities is layered onto the tribal/local activities.
Plan Integration Is Critical

Why is the integration/cooperation of all emergency response-related plans a critical factor in emergency management?
Benefits of Integration

- Alignment of government with NGOs
- Information dissemination
- Planning documents
- Resource management
- Integration of mission areas
- Critical Infrastructure/Key Resources (CIKR) protection
- Promotion of best practices and lessons learned
National Incident Management System

A consistent, standard nationwide framework that includes:

• Standardized ICS-based command structures
• Preparedness activities, equipment acquisitions, and personnel qualifications and certification standards
• Resource management
• Communications and information management
• Ongoing management and maintenance
National Response Framework (NRF)

• Uses the NIMS ICS structure
• Integrates all agencies into a seamless system
• Uses a public information system
• Identifies all resources based on established standards
• Ensures all personnel are properly trained for job performance
• Ensures interoperability and redundancy of communications
Comprehensive Preparedness Guide 101

Provides Guidelines for:
- All-hazard, all-threat EOPs
- Planning and response fundamentals
- Integrated, coordinated, and synchronized EOPs

Addresses:
- Prevention, protection, preparedness, response, and recovery mission areas
- Changed reality of the emergency planning environment
Developing and Maintaining Local Emergency Operations Plans

Plan Development Tools
Planning Tools and Guidance

State of Ohio Plans Branch Website – The One-Stop Shop for Local Plan Development Guidance

http://www.ema.ohio.gov/PlansBranch.aspx
The Ohio Revised Code requires local emergency management agencies within the state to develop and maintain an Emergency Operations Plan (EOP) (ORC 5502.26, .27, and .271).

The Ohio Administrative Code, Rule 4501:3-6-01, requires each EMA to annually review and update its EOP.
A job is easier to do and the product will be better if you use the proper tools to build it.
Ohio’s Plan Development Guidance

• Supplements the guidance found in FEMA’s CPG-101 (Comprehensive Planning Guide)
• Discusses how an Ohio County’s EOP should be developed and evaluated
• Use both the federal and state guidance for plans development and maintenance
• Both are on-line and updated as needed

Plan Development Guidance

• Chapter One of the Ohio guidance gives an overview of the planning process.

• Provides local planners with guidance on how to develop and format their EOP.

• Includes a hyperlinked reference section to obtain additional planning information.

Plan Development Guidance

• Chapter Two of the Guidance contains a comprehensive checklist of essential planning elements, some unique to Ohio programs.

• The Checklist is a “working document” that the local planning team should use to develop a new plan or to evaluate an existing plan.

• It defines “Suggested” and “Recommended” planning elements that should be addressed by each emergency response program.
Plan Development and Review Guidance Checklist

• Used as a guide for what needs to be in your emergency operations plan
• Works with all plan formats
• Used in the annual review process
• Used to confirm that proper planning elements have been addressed
• The Checklist indicates what work remains to be addressed
We will use the checklist in an exercise later to evaluate an element of an Emergency Operations Plan.
Plan Development Tools

• Comprehensive Planning Guide (CPG) 101: Developing and Maintaining Emergency Operations Plans
  [http://www.fema.gov/about/divisions/cpg.shtm](http://www.fema.gov/about/divisions/cpg.shtm)
• State and Local Guide (SLG) 101: Guide for All-Hazard Emergency Operations Planning – 1996 (Previous federal guidance that is worth looking at)
• Debris Management Planning Guidance
• Damage Assessment/Recovery Assistance Toolbox
• Local Plan Development Assistance
  [http://ema.ohio.gov/PlansBranch.aspx](http://ema.ohio.gov/PlansBranch.aspx)
• Plan Development and Review Guidance for local Emergency Operations Plans
Primary Planning Tools

- DHS National Planning Scenarios
- DHS Target Capabilities List
- State of Ohio Emergency Operations Plan (current plan)
- Strategic National Stockpile/TAR
- National Response Framework
Primary Planning Tools (cont.)

- Ohio EMA Website – Guidance (Links to OH-235 course, etc.)
- Lessons Learned Information Sharing [https://www.llis.dhs.gov/](https://www.llis.dhs.gov/)
  (National network of Lessons Learned and Best Practices for emergency response providers and homeland security professionals)
- Ohio’s NIMS Implementation Guidance
- EOP NIMS Compliance
  (Integrating the National Incident Management System into Local and Tribal Emergency Operations Plans and Standard Operating Procedures
  (See checklists on pp. 3 and 12)
After a break, we’ll talk about “Courses of Action” during our working lunch.