

STATE OF OHIO EMERGENCY OPERATIONS PLAN



EMERGENCY SUPPORT FUNCTION #7 RESOURCE SUPPORT AND LOGISTICS

COORDINATING AGENCY

Ohio Emergency Management Agency

PRIMARY AGENCY

Ohio Emergency Management Agency

**OHIO EMERGENCY OPERATIONS PLAN
EMERGENCY SUPPORT FUNCTION #7**

RESOURCE SUPPORT AND LOGISTICS

- Primary Agency** Ohio Emergency Management Agency (Ohio EMA)
- Support Agencies:** Ohio Department of Administrative Services (DAS)
Ohio Adjutant General's Department, Ohio National Guard (OHNG)
Ohio Department of Agriculture (ODA)
American Red Cross (ARC)
Ohio State Highway Patrol (OSHP)
Ohio Department of Natural Resources (ODNR)
Ohio Department of Rehabilitation and Corrections (ODRC)
Ohio Department of Transportation (ODOT)
Voluntary Organizations Active in Disasters (Ohio VOAD)

I. INTRODUCTION

- A. ESF-7 supports the resource and logistics needs of all emergency functions of the Ohio Emergency Operations Plan and the operations of the Ohio Emergency Operations Center by obtaining both internal and external resources during all incident phases.
- B. ESF-7 operations are flexible, scalable and adaptable; and ESF-7 operations are responsive through all levels of Incident Command, including Multi-Agency Coordination systems (MACs) to Area Command, to Unified Command, and to Incident Command Posts (ICP) that are established at the site of an emergency.
- C. ESF-7 manages the supply chain process with a focus on:
 - 1. Identifying requirements in the Preparedness Phase.
 - 2. Providing resources, materials, services, etc. during the response phase of a disaster.
 - 3. Sustaining efforts from initial action through recovery.
- D. ESF-7 performs the following functions with regards to resource support and logistics:
 - 1. Resource planning

2. Resource identification and location
3. Resource Procurement (Acquisition)
4. Facility Activation
5. Resource tracking and accounting
6. Resource mobilization, activation and dispatching
7. Resource delivery
8. Resource staging
9. Resource warehousing and storage
10. Resource distribution
11. Resource maintenance and testing
12. Resource, operation and facility demobilization/deactivation

II. SITUATION

- A. Ohio Emergency Management Agency is the Primary Agency for ESF-7 and is the lead agency for state-level emergency logistics activities.
- B. Resource support and logistics for the Strategic National Stockpile (SNS) are addressed in the Ohio Strategic National Stockpile Plan (Tab A to ESF-8 of the Ohio EOP).
- C. State and local resources are quickly depleted during emergencies requiring support from the federal government, private providers, from other states through the Emergency Management Assistance Compact (EMAC) and from other jurisdictions within Ohio through the Intrastate Mutual Aid Compact (IMAC). (Refer to the Base Plan for information on IMAC and EMAC)
- D. ESF-7 operations may be active in logistics activities at various facilities at various locations around the state, including: State Mobilization Centers, Local/State Receiving and Distribution Centers, State Staging Areas and State Warehouses.
- E. Resources may be “pulled” to the site by the local level requests to the state. Ohio EMA and FEMA may also decide to proactively “push” or pre-position resources to or near an emergency or disaster site without specific local requests during catastrophic incidents.

- F. During catastrophic incidents, it is possible that some needed private industry resources may be under exclusive contract to FEMA. In such events, ESF #7 will coordinate through the Federal Coordinating Officer to get a portion of those resources.
- G. For information on the process for acceptance, management and distribution of donated materials, services, personnel, monetary, facilities, etc. (either solicited or unsolicited) refer to the Donations Management Support Annex (Tab A to ESF-7 of the Ohio EOP).
- H. ESF-7 covers the scope of activities required for the range of most likely-to-catastrophic events. Although some level of resource support and logistics will be required for the State's response to most emergencies, only a catastrophic event would require most of the capabilities listed in ESF#7.

III. ASSUMPTIONS

- A. The need for resource support and logistics increases as the scope, complexity, intensity and duration of an emergency increases.
- B. Local jurisdictions will exhaust their resources and capabilities, including mutual aid, before requesting assistance from the state.
- C. Subject to federal and state declarations and authorizations, the federal government will provide funds and assistance when requirements exceed our capability.
- D. Responses to two separate disasters could be required simultaneously.

IV. CONCEPT OF OPERATIONS

- A. Planning and preparedness objectives are established through periodic gap analysis which addresses identified hazards. Shortfalls are systemically prioritized and addressed through a variety of means including budgeting, contracts, mutual aid, EMAC, MOUs, Fire Response Plan, Law Enforcement Response Plan, contracts, public-private partnership, etc.
- B. Overview of ESF-7 within the Activation System (Refer to the Base Plan for an explanation of the Activation System).
 - 1. Situation Awareness & Monitoring
 - a. Ohio EMA will evaluate information, and coordinate with personnel in order to determine the extent of ESF-7 support projected to be needed.
 - b. If it is assessed that the situation will escalate, contact will be established with federal resource and logistics personnel at FEMA Region V to determine timetables and configurations for emergency activities.

- c. When possible, resources should be pre-positioned at locations near the site of an expected incident where they will not be affected by the incident but will be readily available for activities following the incident.
2. Partial Activation Response Operations
- a. Ohio EMA will notify/activate ESF-7 personnel as needed for State EOC operations.
 - b. ESF-7 will maintain coordination with State EOC executive and operational personnel in order to identify and address ESF-7 missions and determine the potential need to activate ESF-7 Teams for facility operations in the field.
 - c. ESF-7 will maintain contact with federal resource support and logistics personnel at FEMA Region V in order to coordinate state/federal operations as needed.
 - d. ESF-7 will coordinate state ESF-7 activities with county emergency managers in affected counties.
 - e. ESF-7 will activate state-level logistics facilities and assign ESF-7 Teams as needed.
 - f. State logistics facilities are sourced from three areas:
 - i. County Fairgrounds
 - ii. State-Owned Facilities
 - iii. Facilities contracted through DAS
 - g. Threat assessments from state and county personnel may be required for facilities before they can be activated in order to avoid the possibility that the facility could be compromised by the hazard.
 - h. The number of facilities to be activated and the personnel and equipment needed to operate the facilities will be coordinated by the ESF #7 Primary and Support organizations.
 - i. State ESF-7 facilities are designated by DAS in coordination with ESF-7 Support Agencies based upon the requirements of the emergency. Standard Operating Procedures will be developed that address the organization and operations of these facilities. These facilities include the following:
 - i. **State Mobilization Centers** – Usually located near the site of the emergency, the State Mobilization Center is where state personnel can receive personal logistical and administrative support while addressing response and recovery

activities. At this site personnel may also be briefed on upcoming missions and situations and they may be formed into teams that support the movement and management of capabilities during emergencies.

- ii. **State Staging Areas** – Locations where federal and state resources are received, held, reconfigured and reloaded for delivery to State Receiving and Distribution Centers. From this point resources may be distributed through local EMAs to address unmet needs of citizens and response requirements. Delivery arrangements may also be made to ICS Staging Areas and to other sites identified by the local emergency management director.
- iii. **State/Local Receiving and Distribution Centers** – Facilities within the Incident Area where capabilities are distributed to address unmet needs of persons affected by the emergency and where capabilities may be directed to ICS staging areas and related response and recovery organizations in coordination with the county Emergency Management Agency. Local Receiving and Distribution Centers may carry out this logistics function in lieu of or in cooperation with the state.
- iv. **State Warehouses** – State Warehouses may be activated during emergencies of long duration and/or of catastrophic impact. State Warehouses can reduce high levels of activity at State Staging Areas particularly when a timetable for delivery allows for mobilization and dispatch of capabilities to the site of the emergency over a period of days or weeks. (for information about warehouses for donations, refer to the Donations Management Support Annex in this plan)

3. Full Activation Response Operations

- a. Continue activities listed in Partial Activation.
- b. Support FEMA in the receipt of 53’ trailer loads of “pushed” Execution Schedule resources. (Refer to the Catastrophic Incident Supplement to the National Response Plan (NRP) for Execution Schedule) It is possible, given the nature of the emergency that SNS resources may also be delivered to Ohio at the same time. Please refer to the Strategic National Stockpile Plan available from the Ohio Department of Health for details on the delivery of these resources.
- c. FEMA may “push” the following Execution Schedule resources to a Federal Operations Staging Area (FOSA), a State Staging Area or a State/Local Receiving and Distribution Center as determined by ESF-7.
 - i. Blankets
 - ii. Bottled Water
 - iii. Cots
 - iv. Emergency Heater Meals
 - v. Generators
 - vi. Ice

- vii. Personal Wash Kits
- viii. Personal Hygiene Kits
- ix. Plastic Sheeting
- x. Tents
- xi. Toilet Kits

C. Resources Fulfillment Cycle

1. Under the Resource Fulfillment Cycle, ESF-7 monitors the rise, decline and evolution of requested deployed and demobilized resources throughout the operational periods of the emergency.
2. Specific actions for the Resource Fulfillment Cycle may be documented in the Incident Action Plan (ICP) developed at the State EOC for each operational period of state-level response.
3. Resource requirements at the site of an emergency can alter rapidly and unexpectedly. In order to anticipate and fulfill these requirements, ongoing communications and interaction between the local EMA/ICP, personnel at state logistics facilities, at the FOSA, the JFO and related Area Command and MACs must be constantly maintained.
4. State and Federal logistics personnel coordinate to ensure capabilities are mobilized and deployed over time as needed

D. Demobilization

1. As state-level response and recovery operations diminish, state capabilities can be reduced in the field in coordination with local, state and federal personnel at the site of the emergency and with ESF-7 personnel in the State EOC.
2. State-owned capabilities used for emergency response and recovery that are not expendable and must be returned to the state following an emergency and will be recovered by the state agencies that own the property. State agencies may coordinate with the State EOC for support to recover and transport the resources from the site and return them to their original location or a location agreed upon among the coordinating state agencies.
3. Property must be cleaned, restored and maintained by the organization that owns the property. (Refer to hazard-specific plans for decontamination procedures for CBERN-contaminated property)

4. State ESF-7 will work with responders and local EMAs to document issues related to the delay of returnable equipment and/or repairs needed or lost equipment.
5. ESF-7 after-action activities include identifying shortfalls developing corrective action plans and capturing best practices to improve state resource management and logistics.
6. Property must be cleaned, restored and maintained by the organization that owns the property. (Refer to hazard-specific plans for decontamination procedures for CBERN-contaminated property)
7. State ESF-7 will work with responders and local EMAs to document issues related to the delay of returnable equipment and/or repairs needed or lost equipment.
8. ESF-7 after-action activities include identifying shortfalls developing corrective action plans and capturing best practices to improve state resource management and logistics.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. Organization

1. ESF-7 Support Agencies will work together during response to state-level emergencies as a coherent, functional team to integrate and facilitate resource identification, procurement, tracking, mobilization, delivery, staging, warehousing, distribution, maintenance, demobilization and recovery to support the expeditious completion of response missions.

B. Assignment of Responsibilities

1. Ohio Emergency Management Agency (Ohio EMA) – Primary Agency
 - a. During emergencies, review resource requests from state departments and localities with Ohio EMA and identify state, private or volunteer providers of resources.
 - b. Act as the Point of Contact when federal resources are “pushed” into the state and coordinate these activities with State EOC executives, state ESF-7 agencies and personnel, county EMA Directors and Incident Commanders as needed.
 - c. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO.
 - d. Provide training and drills/exercises for ESF #7 staff.

- e. Ensure that ESF-7 remains compliant with the federal peer requirements of NIMS, the Target Capabilities List (TCL), the National Response Plan (NRP), the Catastrophic Incident Supplement and other federal guidance as required.
2. Ohio Department of Administrative Services (DAS)
 - a. Provide procurement staff to the ESF #7 Desk.
 - b. Coordinate with ESF-7 Support Agencies for listings of buildings and facilities including State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.
 - c. Approve suspension of purchasing and contracting requirements as defined in Section 125.02 - 125.11 of the Ohio Revised Code.
 - d. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO.
 3. Ohio Department of Public Safety – Administrative Divisions
 - a. Provide personnel, supervision and certain equipment for a State Staging Area and/or a Warehouse.
 4. Ohio Bureau of Motor Vehicles
 - a. Provide personnel and supervision for Donations Management Hotline.
 5. Ohio Department of Administrative Services
 - a. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO e.g. State Staging Area personnel and transportation coordination for procurement.
 6. Adjutant General's Department, Ohio National Guard (OHNG)
 - a. Provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses required for state-level emergency operations.
 - b. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO, specifically Logistics Managers to the ESF #7 Desk (i.e. Future Planer, Resource Tracker, Troubleshooter and Demobilization Planner).

7. Ohio Department of Agriculture (ODA)

- a. Coordinate with Ohio EMA on the identification and prioritization of county and state fairgrounds resources that could be used as ESF-7 facilities during emergencies.
- b. Coordinate with ESF #7 to address the unmet resource needs of disaster victims.

8. -Ohio Department of Natural Resources (ODNR)

- a. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

9. Ohio State Highway Patrol (OSHP)

- a. Provide information to state logistics personnel operating at the site of the emergency concerning issues that may impact safety and security.
- b. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

(Information regarding the OSHP delivery of CHEMPACK resources are addressed in Tab B to ESF #8 of the Ohio EOP.)

10. Ohio Department of Rehabilitation and Correction (ODRC)

- a. When possible, coordinate the provision of inmate-provided, or ODRC staff-provided services, e.g. refrigerated transportation, water packaging, material handling.
- b. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO.
- c. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

11. Ohio Department of Transportation (ODOT)

- a. Provide recommendations, briefings and maps on routes identified for the delivery of capabilities.
- b. Identify issues that will or could affect routes and impact delivery of capabilities.

- c. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO.
- d. Provide transportation, and assist with transportation coordination for the delivery of disaster response materiel. (Refer to ESF-1 – Transportation)
- e. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

12. Voluntary Organizations Active in Disasters (Ohio VOAD)

- a. Provide donations management services. (Refer to the Donations Management Support Annex to the Ohio EOP.)