

# **STATE OF OHIO EMERGENCY OPERATIONS PLAN**



## **EMERGENCY SUPPORT FUNCTION #13 LAW ENFORCEMENT**

### **Tab C – OHIO MEDICAL COUNTERMEASURE SECURITY PLAN**

**FACILITATING AGENCY**

Ohio State Highway Patrol

**OHIO EMERGENCY OPERATIONS PLAN  
EMERGENCY SUPPORT FUNCTION #13**

**Tab C – OHIO MEDICAL COUNTERMEASURE SECURITY PLAN**

**FACILITATING AGENCY:** Ohio State Highway Patrol (OSHP)

**SUPPORT AGENCIES:** Adjutant General's Department, Ohio National Guard (OHNG)  
Ohio Department of Health (ODH)  
Ohio Department of Natural Resources (ODNR)  
Ohio Department of Rehabilitation and Correction (ODRC)  
Ohio Department of Transportation (ODOT)

**I. INTRODUCTION**

A. Purpose

1. The Ohio Medical Countermeasure (MCM) Security Plan is a support plan to the Ohio MCM (Tab A to Emergency Support Function (ESF) #8 of the State of Ohio Emergency Operations Plan). The Ohio MCM Security Plan addresses management responsibilities for state-level organizations to facilitate security of MCMs when decided that MCMs are required.
2. The primary goal of this plan is to coordinate the provision of security for MCM assets by support agencies during a response that requires delivery of large quantities of medical material throughout Ohio.
3. In this Plan, “MCM” refers to any medical countermeasure that could be used during an incident, including those obtained through the Centers for Disease Control and Prevention (CDC).

B. Scope

1. Ohio maintains operational readiness to execute a MCM response that is aligned with the Public Health and Medical Services Core Capability and with the specific functions previously defined in the Medical Supplies Management and Distribution Target Capability. State efforts directly support local jurisdictions’ *Medical Countermeasure Dispensing* and *Medical Material Management and Distribution Public Health Preparedness* Capabilities, as well as the *Public Health and Medical Services Core Capability*.

2. This plan provides a concept of operations, identifies assignments of responsibility for State-level support agencies, and describes how the State of Ohio will coordinate MCM security operations with federal, state and local governments.

## II. SITUATION

- A. Upon activation of the Ohio MCM Plan (ESF-8 Tab A), OSHP, as the Primary Agency for ESF-13 (Law Enforcement), will activate this plan and take the lead in assessing current security conditions.
- B. The activation of this plan indicates that security for MCM operations is required. OSHP will coordinate this Plan's Support Agencies in accordance with the Ohio MCM Plan (ESF-8 Tab A) and Ohio MCM Transportation Plan (ESF-1 Tab B).

## III. CONCEPT OF OPERATIONS

- A. The state will activate this plan in conjunction with the Ohio MCM Plan (ESF-8 Tab A) as necessary. The state will act in the most efficient manner to provide coordinated system of security of MCM through the use of state resources whenever possible, as well as through the use of commercially available equipment, supplies, services, and manpower.
- B. Activation of the Ohio Receipt, Stage, Store (hereafter referred to as "RSS") or any Regional Drop Sites (RDS), County Drop Site (CDS) and/or Point of Dispensing (POD) may also require the need for Ohio MCM Security Plan activation.
- C. MCM Security Management
  1. MCM security will be coordinated through the State of Ohio Emergency Operations Center (State EOC). Security will be provided for all personnel, material, and equipment involved in the management and distribution of MCMs. Security provided will include but will not be limited to access in to, and out of, the RSS warehouse, security inside the RSS warehouse; and traffic control into and departing from the RSS warehouse (or an alternate RSS if activated).
  2. The MCM security plan must include an assessment of possible transportation security risks for asset shipments and appropriate solutions to address those risks. The security plan includes the following elements:
    - a. **Responder verification.** Validate badging and credentialing for personnel assigned to positions that involve access to and handling of the MCMs covered by the security plan, to prevent unauthorized access.

- b. **Site protection.** Measures to address the protection of the facilities, staff and resources involved in MCM activities.
  - c. **En route security.** Measures to address the security risks of MCM shipments covered by the security plan en route from origin to destination.
3. OSHP coordinates law enforcement support for the United States Department of Health and Human Services (HHS)/CDC/MCM in Ohio. In this capacity, they provide law enforcement protective services for high-value and high-priority MCMs during national emergencies or events throughout Ohio. Mission Essential Tasks include but are not limited to:
- a. **Law Enforcement and Security.** Securing high-value or high-priority MCMs. Provides law enforcement services during operational missions, exercises and drills. Provides for the safety and security of members of the MCM Responder Group during physical deployments of MCM assets in response to an emergency or during training exercises. Conducts criminal investigations or administrative inquires as required.
  - b. **Physical Security and Risk Assessment.** Conduct site survey analysis, and risk assessment at MCM facilities.
  - c. **Liaison.** Coordinates with federal, state and local law enforcement agencies and first responders to enhance preparedness and response to risks, threats or incidents impacting MCM facilities.
  - d. **Training.** Mobile Force Protection and Armed Escort training and exercises that assist in developing security techniques.
  - e. **Intelligence / Information.** Works within the established intelligence framework and provides appropriate information from the local and state level. Participate in Joint Terrorism Task Force operations to provide the U.S. Marshals Service and the CDC's Division of Strategic National Stockpile (DSNS) with classified, actionable intelligence information affecting programs and operations as required.
4. The primary RSS, alternate RSS and tertiary RSS have operational orders on file. MCM site security assessments are completed by the OSHP Operations Officer in

conjunction with the MCM Program Administrator. These assessments are maintained by OSHP and reviewed and updated as appropriate. Security and vulnerability assessments have been completed on each site to identify facility strengths and weaknesses and address:

- a. Interior physical security of the buildings:
  - i. Security sweeps prior to use/occupancy of the MCM Responder Group and/or MCM material.
  - ii. Establishment of law enforcement officer posts
  - iii. Access control to locations within the facility
  - iv. Facility crowd control procedures
- b. Exterior physical security of the building
  - i. Specialized unit needs (i.e., canine, explosive ordnance disposal, tactical, traffic, etc.)
  - ii. Additional physical barriers (necessity and/or identification of source)
  - iii. Additional lighting (necessity and/or identification of source)
  - iv. Staging area for personnel and vehicles
  - v. Vehicular traffic control (ingress and egress)
  - vi. Crowd control outside the facility
  - vii. Access control to facility
- c. Command Management
  - i. Determine radio communication systems
  - ii. Ensure communication and coordination between law enforcement organizations
  - iii. Establish shifts
  - iv. Establish sufficient number of law enforcement officer assignments
- d. Evacuation Plans
- e. Security Breach Plans

5. Local law enforcement agencies coordinate POD security in their respective jurisdictions. POD site surveys are completed by local health jurisdictions in coordination with their local law enforcement agencies. These assessments are maintained by the jurisdiction and reviewed and updated as appropriate.
6. MCM Response Actions
  - A. The Ohio MCM Security Plan is in accordance with the provisions of Tab A to ESF-8.
    1. Identify and maintain a current list of state-owned security resources.
    2. Coordinate the identification of possible MCM security needs with ODH.
    3. Develop procedures for preserving security resources from hazards, by relocating them or protecting them in place.
    4. Determine potential emergent security needs and related requirements for securing and escorting MCM materials.
    5. Assess MCM security capabilities to identify resource shortfalls and obtain additional resources as required.
    6. Negotiate agreements with other jurisdictions, agencies, and private industry for use of their security assets during MCM events.
    7. All Support agencies to this plan will participate in annual MCM security training and exercises to facilitate their familiarity with all aspects of the security of MCMs to improve their response readiness.
  - B. Provide situational security analysis for MCM operations.
    1. Analyze the security situation.
    2. Mobilize and deploy pre-identified MCM Security Responders necessary for security operations to the RSS.
    3. Establish RSS security.
    4. Verify MCM Responder Group badges and credentials.
    5. Conduct MCM Group security JITT.

6. Secure and escort MCMs in Ohio from the CDC in coordination with the U.S. Marshals.

Dispatch security vehicles to provide security escort for all MCM deliveries.

7. Escort MCMs to the appropriate site for re-packaging and back to the RSS (or alternate RSS) as appropriate.
8. Escort MCM to the appropriate sites identified utilizing the Transportation Formula and Transportation Models determined by ODH and ODOT.

- C. Additional state support may be required throughout the response to maintain operations. Additional resource support will be provided through ESF#7 (Resource Support and Logistics). Sustained MCM security operations include but are not limited to:

Maintain a common operating picture and situation reports to ensure ongoing coordination of MCM security operations.

1. Ensure effective and efficient use of state-owned resources.

#### D. MCM Assets Recovery

1. As local jurisdictions develop sufficient capability and capacity to serve their affected populations MCM security operations will scale down. Asset recovery activities include but are not limited to:
  - a. Demobilization and potential return of all deployed resources.
  - b. Reimbursement and documentation collection.
  - c. After-action reporting and improvement planning.

## **IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITY**

### A. Facilitating Agency

1. Ohio State Highway Patrol (OSHP)
  - a. Provide security for MCMs during transport from the RSS to the RDS(s), CDS(s), POD(s), and/or or Hospitals.
  - b. Complete security assessments for each RSS site in coordination with ODH.

- c. Identify, acquire and maintain security resources to include escort vehicles with security officers; and share with ODOT when needed:
- d. Coordinate with the U.S. Marshalls Service to escort the MCMs once it reaches the Ohio border and/or an Ohio airport.
- e. Coordinate for MCM transportation security services from the RSS(s) to the CDS(s), POD(s) and hospital/treatment centers with assistance from uniformed ODRC and ODNR security personnel, as needed. Once delivery has been made at the RDS(s), CDS(s), POD(s) and/or hospital/treatment centers, security responsibilities are transferred to local law enforcement.
- f. Provide security services for MCM transportation for other routes as needed in coordination with ODOT.
- g. Provide and/or coordinate the tracking of security convoys and individual security transport vehicles.
- h. Provide security services during the return of unused MCMs from the RDSs, CDS(s), POD(s) and/or hospitals/treatment centers to the RSS; as needed.
- i. Provide an OSHP Liaison at the RSS to provide current information on the status of security assessments and the security posture.
- j. Coordinate with ODOT, OHNG, and ODH to provide the State EOC current information on the overall status of MCM distribution operations.

## B. Support Agencies

1. Adjutant General's Department, Ohio National Guard (OHNG)
  - a. Provide perimeter security and control site entry point at the RSS. RSS responders will be required to provide photo ID and must be identified on the site entry authorization list (EAL) or access will be denied.
  - b. Communicate any known security threats or status changes to the OSHP Liaison.
2. Ohio Department of Health (ODH)
  - a. Maintain a listing of RSS, RDS, CDS, POD, and hospital/treatment center locations by region and related transportation logistics information (e.g., specifics regarding drop off at location).

- b. Provide RDS, CDS, POD and hospital/treatment center locations to OSHP as necessary.
  - c. Coordinate with OSHP to ensure that site surveys for each RSS are completed.
  - d. Inform OSHP regarding arrival time and location of the MCMs in Ohio.
  - e. Coordinate with ODOT, OHNG, and OSHP to provide the State EOC current information on the overall status of MCM distribution operations.
3. Ohio Department of Rehabilitation and Correction (ODRC)
- a. If needed, provide additional support for MCM transportation security services.
    - i. MCM transportation security from the RSS to the RDSs, CDSs, PODs and hospital/treatment centers will be coordinated by OSHP, with assistance from uniformed ODRC security personnel, as needed.
    - ii. Once delivery has been made at the local RDSs, CDS, POD, or hospital/treatment center, security responsibilities will be transferred to local law enforcement agencies
4. Ohio Department of Natural Resources (ODNR)
- a. If needed, provide additional support for MCM transportation security services.
    - i. MCM transportation security from the RSS to the RDSs, CDSs, PODs and hospital/treatment centers will be coordinated by OSHP, with assistance from uniformed ODRC security personnel, as needed.
    - ii. Once delivery has been made at the local RDSs, CDS, POD, or hospital/treatment center, security responsibilities will be transferred to local law enforcement agencies
5. Ohio Department of Transportation (ODOT)
- a. Coordinate with OSHP to identify and preplan transportation routes from the RSS warehouse to all RDSs and from RDNs to all CDSs, PODs and hospital/treatment centers.
  - b. Review with OSHP and OHNG to determine if pre-planned routes are the most efficient transportation routes from the RSS warehouse to activated RDSs, and from RDSs to the activated PODs and hospital/treatment centers. Alternate routes will be approved at the RDS(s) by the Transportation and Security Supervisors prior to departure.

## **V. COORDINATION REQUIREMENTS**

- A. Coordination requirements identified in ESF-8 Tab A enable and support MCM response operations across organizational, jurisdictional, and geographical boundaries. Security operations are challenging as they involve factoring in the necessity for quick decisions that are typical of an emergency situation such as great uncertainty; sudden and unexpected events; the risk of possible mass casualty; high time pressure and urgency; severe resource shortage; large scale impact and damage; and the disruption of infrastructure support necessary for co-ordination like electricity, telecommunication and transportation.
1. Federal
    - a. The CDC maintains a Memorandum of Agreement with Ohio to transfer assets from its Strategic National Stockpile to Ohio for use in effectively responding to emergencies.
  2. State
    - a. Refer to section IV. Organization and Assignment of Responsibilities for Ohio's agency specific coordination responsibilities.
  3. Local
    - a. Local health jurisdictions will coordinate with local law enforcement to ensure site surveys are completed for each RDS, CDS, POD, and hospital/treatment center identified within their jurisdiction. The site surveys are to be maintained on file.
    - b. Local law enforcement will coordinate with OSHP regarding procedures for establishing communications and the security of MCMs.
  4. Non-Governmental Organizations
    - a. In the event there are insufficient local law enforcement resources available to support MCM response operations, the state may work with other partners to solicit their assistance in coordinating security operations.

## **VI. KEY DECISIONS**

- A. Key decisions identified in ESF-8 Tab A will be made in order to facilitate a MCM response. Key decisions related to the parameters of Use of Force will be coordinated or are required for security of MCM within Ohio.

## **VII. CRITICAL INFORMATION REQUIREMENTS**

- A. Decision makers who have responsibility for implementing and supporting the MCM Security Plan will require information about site survey status/results.

## **VIII. PLAN MAINTENANCE**

- A. OSHP is the Facilitating Agency for MCM security planning efforts.
- B. OSHP will develop MCM Security Plan exercises in coordination with Ohio EMA, ODOT, OHNG and ODH that include state agencies in utilizing the National Incident Management System. Ohio EMA will conduct and lead table top exercise, drills, functional exercises, or full scale exercises with state and local agencies as participants.
- C. Ohio EMA will include MCM Security Plan exercises in the Ohio Training and Exercise Plan.
- D. A review and update of the MCM Security Plan will be accomplished annually by all state agencies identified within the MCM Security Plan to address plan deficiencies that are revealed during exercises or operations, and to sustain the plan as an operational component of the State EOP.
- E. OSHP will coordinate with the Ohio EMA to schedule annual reviews and updates to the MCM Security Plan with all support agencies identified.
- F. Ohio EMA will facilitate the MCM Security Plan annual review sessions and obtain plan promulgation.