

**OHIO EMERGENCY OPERATIONS PLAN  
EMERGENCY SUPPORT FUNCTION #11**

**FOOD and AGRICULTURE**

**COORDINATING**

**AGENCY:** Ohio Department of Agriculture (ODA)

**PRIMARY AGENCY:** Ohio Department of Agriculture (ODA)

**SUPPORT AGENCIES:** Adjutant General’s Department, Ohio National Guard (ONG)  
Ohio Department of Administrative Services (DAS)  
Ohio Department of Health (ODH)  
Ohio Environmental Protection Agency (OEPA)  
Ohio State University Farm Extension Service (OSU-EXT)

**I. INTRODUCTION**

- A. Emergency Support Function #11 of the Ohio Emergency Operations Plan addresses the following concerns for the agriculture function in the State of Ohio during natural disasters:
  - 1. Assessment of agricultural needs in affected areas.
  - 2. Agricultural surveillance of the affected areas throughout the disaster.
  - 3. Provision of agriculture-related services and supplies
  - 4. Testing of products for public consumption and specimens for animal health.
  - 5. Agriculture-related recommendations and related releases to the public.
  - 6. Identification and application of appropriate agriculture assistance programs.
  - 7. Livestock disease - as indicated in Tab A, the Animal Disease Incident Plan.
  
- B. ESF-11, along with its sub-plans: the Animal Disease Incident Plan; the Ohio National Veterinary Stockpile Plan; and the Dangerous and Wild Animal Response Plan, and with the assistance of the Ohio Veterinary Emergency Responders, constitute the State’s plans for response to incidents that impact agricultural issues and assets.

## **II. SITUATION**

- A. Disasters that occur in the State of Ohio may impact agriculture, including crops, livestock, food supplies and other agricultural concerns.
- B. State and federal agricultural assistance typically will be required following disasters.
- C. Assumptions
  - 1. Local Farm Service Agencies will notify Ohio EMA, via the State of Ohio Emergency Operations Center (State EOC), regarding the status of local agricultural natural disasters and their need for assistance.
  - 2. Notification of this plan's support agencies regarding food safety issues and plant and animal diseases will be made through the State EOC.
  - 3. Disasters may overwhelm local resources.
  - 4. Agricultural emergencies can lead to long-term economic impacts requiring long-term federal, state, and local assistance recovery programs.

## **III. CONCEPT OF OPERATIONS**

### **A. Overview**

- 1. Ohio EMA will notify Primary and Support organizations for ESF-11 response when a disaster requires their presence in the State EOC.
- 2. ODA is the lead agency for ESF-11. ODA liaisons will be available to staff the State EOC, coordinate with response and recovery personnel at the site of the disaster, and work with ESF-11 support agencies in the State EOC to respond to the needs of affected communities.

### **B. Relationships Between Levels of Government**

#### **1. Federal**

- a The Primary and Support Agencies that comprise federal ESF-11 in the National Response Framework include the following:
  - i. U.S. Department of Agriculture (Primary)
  - ii. U.S. Department of Health and Human Services (Primary)
  - iii. U.S. Department of Commerce
  - iv. U.S. Department of Defense
  - v. U.S. Department of Energy

- vi. U.S. Department of Homeland Security
- vii. U.S. Department of the Interior
- viii. U.S. Department of Justice
- ix. U.S. Department of State
- x. U.S. Department of Labor
- xi. U.S. Department of Transportation
- xii. U.S. Environmental Protection Agency
- xiii. Department of Veterans Affairs
- xiv. General Services Administration
- xv. U.S. Agency for International Development
- xvi. U.S. Postal Service
- xvii. American Red Cross

- b Coordination with federal ESF-11 may occur in the State EOC, at the site of the disaster and in the Disaster Field Office (DFO).
- c Federal ESF-11 will support state assessment, response and recovery activities and the State ESF-11 will submit requests for emergency assistance to the federal ESF-11

## 2. State

- a State ESF-11 Primary and Support Agencies will work together throughout emergency response and recovery operations to ensure that emergency agriculture needs are identified, assessed and prioritized.
- b State ESF-11 Primary and Support Agencies will coordinate with federal ESF-11 Agencies and with agencies from other states as required.

## 3. Local

- a Local-level emergency requests for state ESF-11 resources and services that are communicated to the State EOC will be directed to ESF-11 staff.
- b Local requests for ESF-11-related assistance at the site of the disaster will be coordinated through the State EOC and/or the DFO.

- 4. The Comparison Chart for ESF-11 Organizations, below, lists the organizations with responsibilities in the federal ESF-11 as they are presented in the National Response Framework (NRF).

<b>Comparison Chart for ESF-11 Organizations</b>		
<b><u>State Organizations</u></b>	<b><u>Federal Organizations</u></b>	<b><u>Local Organizations</u></b>
Ohio Department of Agriculture	U.S. Department of Agriculture	Local Agricultural Organizations
Ohio Department of Health	U.S. Department of Health and Human Services	Local Health Jurisdictions
Adjutant Generals Department, Ohio National Guard	U.S. Army North (ARNORTH)	*
Ohio Department of Administrative Services	General Services Administration	County Commissioners
Ohio Environmental Protection Agency	Environmental Protection Agency	Local Fire Departments
*	U.S. Department of Energy	*
*	U.S. Department of Commerce	*
*	U.S. Department of Homeland Security	*
*	U.S. Department of the Interior	*
*	U.S. Department of Justice	*
*	U.S. Department of State	*
*	U.S. Department of Labor	*
*	U.S. Department of Transportation	*
*	Department of Veterans Affairs	*
*	U.S. Agency for International Development	*
*	U.S. Postal Service	*
*	American Red Cross	*
Ohio State University Extension Service	USDA-Cooperative State Research Education, Service and Extension	County Extension Offices

\* There is no comparable organization at this level of government to coordinate with the federal organization listed here.

## **ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES**

### **A. Organization**

1. ODA is the Coordinating Agency for ESF-11, and will be responsible for working with this plan's Support Agencies to ensure that there is integration of, and transition between response and recovery activities. The Coordinating Agency's primary responsibility will focus on engaging Support Agencies in pre-incident planning and coordination.
2. ODA is the Primary Agency for ESF-11, and will take the lead in coordinating and reporting on ESF-11-related missions and operations in the State EOC.
3. ESF-11 support agencies will be activated through the State EOC for assessment, response, and recovery operations based on the incident's needs. Primary and Support Agencies will coordinate with one another to ensure the most effective use of personnel and equipment, to avoid redundant activities, and to cooperate on emergency response missions.
4. All agency-based resources will be provided as they are as available, and as agencies are able to provide them.
5. The activation of state-level response agencies through the State EOC will be dependent on an incident's type and magnitude.
6. As resources are available, support agencies will provide technical support, personnel, advice, and equipment to all agencies and responders.
7. Additional State and non-governmental agencies that are not listed in this plan could be called upon to provide additional support based on incident needs.

### **B. Assignment of Responsibilities**

1. Ohio Department of Agriculture
  - a. Conduct agriculture assessments at the site of the disaster to determine agriculture needs and priorities.
  - b. Coordinate state-level agricultural emergency response and recovery.
  - c. Ensure coordination and cooperation among regional, State, Federal, and international agencies, and with the private sector and non-governmental associations to facilitate response efforts.
  - d. Request subject-matter expertise from supporting agencies to assist in the response and recovery operations.

- e. Provide logistical support for response personnel in the field.
- f. Coordinate with federal USDA for emergency programs and to provide liaison between federal, state and local organizations when required.
- g. Test food products for biological or chemical agents of concern, including response through the Food Emergency Response Network lab.
- h. Conduct product tracing to determine the source, destination, and disposition of adulterated or contaminated products.
- i. Oversee the destruction and disposal of contaminated food and agricultural products.
- j. Coordinate with appropriate organizations for the deployment of inspectors, sanitarians and veterinarians for agricultural response and recovery.
- k. Coordinate with ODH and local health jurisdictions to establish the process for emergency food inspections and distribution.
- l. Establish appropriate regulatory controls to quarantine plant material, withdraw feed from sale, and stop the sale of pesticide products.
- m. Coordinate food facility decontamination at the manufacturing, warehousing and distribution level, and assist local jurisdictions with the decontamination of grocery stores and restaurants.
- n. Provide agriculture advisories and related information through the State Joint Information Center as required.
- o. Issue embargo and quarantine orders as needed, including the quarantine of animals determined or suspected to be infected with a dangerously contagious or infectious disease.
- p. Coordinate with other State and private organizations as needed for the provision of potable water to ODA regulated facilities.
- q. Cooperate with federal and state agencies through grants and MOU's, and support federal ESF-11 missions as needed.
- r. Maintain ongoing agriculture surveillance in affected communities in order to rapidly identify and address agriculture-related problems.
- s. Coordinate agriculture recovery efforts at the DFO as needed.
- t. As determined, seize, quarantine and dispose of materials containing plant pests to control, suppress or eradicate the pest.

- u. Order the destruction of animals infected or exposed to a dangerously contagious or infectious disease.
  - v. Test animals for infection status during response and recovery operations, including response as USDA National Animal Health Laboratory Network lab.
  - w. Issue orders for the halting of interstate movement of regulated animals and plant articles and means of conveyance as needed.
  - x. Coordinate and facilitate the shipment, transportation and storage of foodstuffs from manufacturers, warehouses and distributors to move foodstuffs to impacted areas that are experiencing food shortages and/or to central locations for further distribution.
  - y. Provide local assistance with the monitoring of food supplies in mass care shelters prior to and during emergency operations to ensure proper handling and safety of food products.
  - z. Support State and local emergency management agencies by identifying approved sources of food products for use at mass care facilities.
  - aa. Maintain chain-of-custody and evidence preservation procedures.
2. Adjutant General's Department, Ohio National Guard
- a. On order from the Governor, the ONG mobilizes under State Active Duty (SAD) to assist Ohio EMA in the mitigation and possible containment of a wide-spread outbreak affecting the agricultural community in Ohio.
  - b. As assets are available, the ONG can assist local, state and federal agencies in the distribution of essential services to the affected population/community.
3. Ohio Department of Administrative Services
- a. Assist in the identification, purchase and delivery of food items during emergencies (refer to ESF-7 – Resource and Logistics Support)
4. Ohio State University Extension Service
- a. Ensure that personnel are assigned to affected communities' extension offices throughout an emergency.
  - b. Maintain daily communications with each affected extension office.
  - c. Set up mail distribution lists for affected counties.

- d. Inform appropriate State and Federal organizations of emergency information received from the counties.
  - e. Assist in the distribution of JIC-created emergency public information messages.
  - f. Provide personnel and material support to affected communities when required.
  - g. Activate network of State Specialists if needed for information gathering from national or international agricultural information networks.
5. Ohio Department of Health
- a. Coordinate with ODA and local health jurisdictions to establish the process for emergency food inspections, investigation and advisories.
  - b. Provide laboratory personnel and space, as available, to support laboratory surge capacity.
  - c. Provide guidance and technical assistance to local health jurisdictions, the food industry, and the public for food safety, private water systems and water hauling programs.
  - d. Provide health and medical advisories, recalls, and news releases; and health and medical-related information to the public as it relates to the consumption of food.
6. Environmental Protection Agency
- a. Work with ODA and ODH to identify potentially hazardous material impacts on food supplies.
  - b. Provide technical assistance for disposal-related issues.

## **V. RESOURCE REQUIREMENTS**

- A. ESF-11 Primary and Support Agencies maintain Standard Operating Procedures and Resource Listings that document the equipment, supplies, and services available to them during disasters.