

## **Comparison of an Emergency Operations Plan using the Functional Annex Format to the National Response Framework Format**

The following 3-part table is an expansion of Table 7-1, Chapter 7, pages 7-8 through 7-10 of the September 1996 FEMA publication, *SLG-101, Guide for All-Hazard Emergency Operations Planning*. It expands the FEMA table from 12 to 15 ESFs. This table is being provided as a reference to give guidance in relating County Plans that use the Functional Annex Format to the Format of the National Response Plan.

It can also be used as an aid in the creation of a section in your Basic Plan to provide a “connection” for federal assistance at the local level. Providing a connection for federal assistance in a local EOP has been suggested by the NIMS Integration Center as an activity for local jurisdictions to take in response to the National Incident Management System.

The Ohio Emergency Management Agency is not asking or requiring local jurisdictions to totally rewrite their EOPs, nor are we requiring local jurisdictions to adopt the ESF format for their EOPs. Some counties have adopted the ESF format, but for most counties, the ESF format does not provide a structure that addresses the emergency response activities with which local jurisdictions are faced.

Table 7-1 from SLG-101 was based on the Federal Response Plan. The attached table is almost identical to that table except for changes to account for the addition of ESF-13 through ESF-15 to the National Response Framework. FEMA has not yet produced an updated version of the 1996 Table, so this update table has been created for your use.

<b><i>Functional Annex Format</i></b>	<b><i>National Response Plan, ESF Format</i></b>
<p><b>Direction and Control</b></p> <ul style="list-style-type: none"> <li>▪ Describes the method used to facilitate round-the-clock policy making, coordination, and control of the organizations involved in response operations.</li> </ul> <hr style="border-top: 1px dashed black;"/> <ul style="list-style-type: none"> <li>▪ Describes the policies, roles, and responsibilities of the organizations that perform core life-saving ...</li> </ul>	<p><b>ESF-5 Information and Planning</b></p> <ul style="list-style-type: none"> <li>▪ During all aspects of the response, personnel may be located in the State EOC.</li> </ul> <hr style="border-top: 1px dashed black;"/> <p><b>ESF-4 Firefighting</b></p> <ul style="list-style-type: none"> <li>▪ Provides personnel, equipment, and supplies to support States involved in rural, wild land, and urban firefighting operations.</li> <li>▪ Provides fire-weather forecasting.</li> <li>▪ Provides urban and industrial fire hazard analysis.</li> <li>▪ Provides limited radio communications for use of responding firefighting groups when no common radio frequency is available.</li> </ul> <p><b>ESF-9 Urban Search and Rescue</b></p> <ul style="list-style-type: none"> <li>▪ Coordinates with State officials on the requirements for Urban Search and Rescue support.</li> </ul> <p><b>ESF-10 Hazardous Materials</b></p> <ul style="list-style-type: none"> <li>▪ Supports State/Local response to a HAZMAT incident.</li> </ul> <p><b>ESF-13 Law Enforcement</b></p> <ul style="list-style-type: none"> <li>▪ Provides resources to support states with security and protection of persons, materiel and property.</li> </ul>
<hr style="border-top: 1px dashed black;"/> <p>...and recovery functions.</p>	<hr style="border-top: 1px dashed black;"/> <p><b>ESF-3 Public Works and Engineering</b></p> <p>Upon request of the State, provides for:</p> <ul style="list-style-type: none"> <li>▪ Emergency removal of debris.</li> <li>▪ Temporary construction of emergency access routes.</li> <li>▪ Emergency restoration of critical public services and facilities.</li> <li>▪ Emergency demolition or stabilization of damaged structures designated as immediate hazards to the public health and safety, or as necessary to facilitate lifesaving operations.</li> <li>▪ Technical assistance for damage assessment.</li> </ul> <p><b>ESF-12 Energy</b></p> <ul style="list-style-type: none"> <li>▪ Coordinates with State officials to establish priorities to repair damaged energy systems.</li> <li>▪ Coordinates providing temporary, alternate, or interim sources of emergency fuel and power.</li> <li>▪ Assists State Coordinating Officer with establishing priorities to repair damage to energy systems.</li> </ul>

<i>Functional Annex Format</i>	<i>National Response Plan, ESF Format</i>
<p><b>Direction and Control (continued)</b></p> <ul style="list-style-type: none"> <li>▪ Describes relationships of responding Local/County personnel with State and Federal response personnel.</li> </ul> <p><b>Community Recovery and Mitigation</b></p>	<ul style="list-style-type: none"> <li>▪ National Response Plan addresses State/Federal interface issues.</li> </ul> <p><b>ESF-14, Economic Stabilization, Community Recovery and Mitigation</b></p> <ul style="list-style-type: none"> <li>• Multiple financial resources to achieve broad-based community support for holistic recovery activities.</li> <li>• Reconstruction and redevelopment opportunities to enhance economic and community vitality.</li> <li>• Environmental and natural resource opportunities to enhance natural functions and maximize community benefits; and</li> </ul>
<p><b>Communications</b></p> <ul style="list-style-type: none"> <li>▪ Describes the primary and backup communications systems and procedures the organizations will use during response and recovery operations.</li> </ul>	<p><b>ESF-2 Communications</b></p> <p>Upon request provides:</p> <ul style="list-style-type: none"> <li>▪ Telecommunications support to State response elements</li> <li>▪ Communications support to assist in dissemination of warnings to the public.</li> <li>•</li> </ul>
<p><b>Warning</b></p> <ul style="list-style-type: none"> <li>▪ Describes the warning systems and responsibilities and procedures for using these systems.</li> </ul>	
<p><b>Emergency Public Information</b></p> <ul style="list-style-type: none"> <li>▪ Describes policies, roles, responsibilities, and procedures for increasing public awareness of the hazards and the need for individual and family preparedness. Provides a means for informing populations at risk about the danger and explaining the appropriate protective steps they should take before, during, and after an emergency.</li> </ul>	<p><b>ESF-15 Emergency Public Information</b></p> <ul style="list-style-type: none"> <li>▪ Federal representatives in the Joint Information Center (JIC) will coordinate with the State before releasing information to the public.</li> <li>▪</li> </ul>
<p><b>Evacuation</b></p> <ul style="list-style-type: none"> <li>▪ Describes policies, roles, responsibilities, and procedures for evacuating people and critical supplies from a risk area when emergency conditions make such actions necessary.</li> <li>▪ Describes areas likely to be evacuated, determines destinations, travel routes, methods of travel, and the approach for controlling the flow of evacuees.</li> </ul>	<p><b>ESF-1 Transportation</b></p> <ul style="list-style-type: none"> <li>▪ Provides transportation support to move evacuees upon request.</li> </ul>

**Mass Care**

Describes the policies, roles, responsibilities, and procedures for:

- Providing shelter to protect people from the effects of the disaster.
- Providing housing, food, clothing, first aid, and other essentials to the people that have been displaced from their homes by the disaster.

**Health and Medical**

Describes the policies, roles, responsibilities, and procedures for mobilizing medical resources under emergency conditions for:

- Lifesaving, transport, evacuation, and treatment of the injured.
- Disposition of the dead.
- Disease control activities related to sanitation.
- Preventing the contamination of water and food supplies during the response phase and in the post-disaster environment.

**Resource Management**

- Describes the policies, roles, responsibilities, and procedures for allocation of resources to include personnel, equipment, and supplies, and service during disaster response and recovery operations.

**ESF-6 Mass Care**

- Provides tents, other temporary shelters, food and feeding units, first aid services, and disaster welfare information to help displaced family members upon request.

**ESF-11 Food**

- Coordinates with State officials to determine the food needs of the population in the disaster area.

**ESF-8 Health and Medical**

Upon request provides:

- Medical care personnel, equipment, and supplies to assess health/medical needs, perform health surveillance, treat the injured, evacuate patients, provide in-hospital care, disseminate public health information, and provide mental health services.
- Assistance with assessing the health and medical effects of people's exposure to radiological, chemical, and biological hazards.
- Assistance to ensure the safety of food, drug, and medical devices.
- Assistance with vector control.
- Assistance with portable water/waste water and solid waste disposal.
- Assistance in victim identification and mortuary services.

**ESF-7 Resource Support**

- Aids Federal responders in obtaining the resources they need to conduct their missions.
- Note that all ESFs provide or can provide resources.
- Military support to civilian authorities may also be made available.
- The Donations Annex to the NRP provides for technical assistance in managing donations.